

# Illinois Solar for All Evaluation

Jackie Berger November 15, 2021

### Overview



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### Introduction

## **APPRISE**















# APPRISE



### Nonprofit Research Institute

**Established** in 2002

Princeton, NJ

#### Mission

**Analyze** data and information to assess and improve public programs

### Research Areas

**Energy Efficiency &** Renewable **Energy** 

Energy **Affordability** 

#### Clients

**Federal Government** (DOE, HHS)

**State** Governments

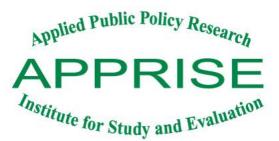
**Utility Companies** 

**Nonprofits** 

### **ILSFA**

August 2019

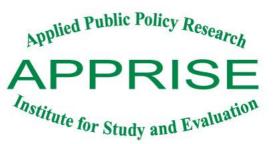
- June 2021



**Evaluation** 

- Maximize the development of new photovoltaic generating facilities.
- Create long-term, low-income solar marketplace throughout the state.
- Integrate with existing energy efficiency initiatives.
- · Minimize administrative costs.
  - Measure program impacts.
  - Assess program barriers and opportunities.
  - Recommend program changes to achieve greater impacts.





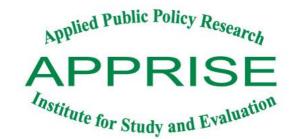


#### Future Energy Jobs Act (FEJA)

- Mandated the Illinois Solar for All Program.
- Brings photovoltaics to low-income communities in Illinois.
- Integrate with existing energy efficiency initiatives.
- Requires independent evaluation with criteria developed through stakeholder process.



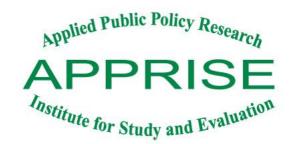
- •Economic Benefits: No up-front costs, ongoing payments less than 50% of estimated production.
- Project Viability: No funding for roof repair, wiring, or other needed repairs.
- •REC Payments: Price on \$/REC basis; based on 15-year REC production.
- •Second Revised Plan will be released by 1/13/2022.





#### **Resources**

- •ILSFA is funded through the Renewable Energy Resources Fund (RERF) and utility funds collected through Renewable Portfolio Standard (RPS) tariffs.
- •RERF Funding: Up to \$20 million/year for 7-8 years.
- •Utility Funding: \$10 to \$11.7 million annually.
- •Funding will increase to up to \$50 million annually with the 2021 Climate and Equitable Jobs Act.



Low-Income Distributed Generation

Single-family homes and multi-family buildings

Benefits through net metering or reduction of energy costs



Low-Income Community Solar

Subscriptions to a share of a PV project

Participants receive credits on their electric bill



Non-Profits and Public Facilities

On-site photovoltaic generation

Facilities within LI communities or EJ census tracts



Low-Income Community Solar Pilot Projects

Competitive procurement approach

Based only on the price for REC delivery







#### **Job Training**

- Project annual installations must include
  - oYear 1: 10% of hours from qualified job trainees
  - oYear 2: 20% of hours from qualified job trainees
  - oYear 3+: 33% of hours from qualified job trainees
- 33% of all DG projects annually must include at least one qualified job trainee



#### **Implementation**

- •August 2019: 1st Project Selections
- September October 2019:
   2nd Project Selections for Low-Income Community
   Solar.
- •December 2019: LICS Pilot Project Bids & Contracts
- September October 2020:3rd Project Selections
- •August October 2021: 4th Project Selections





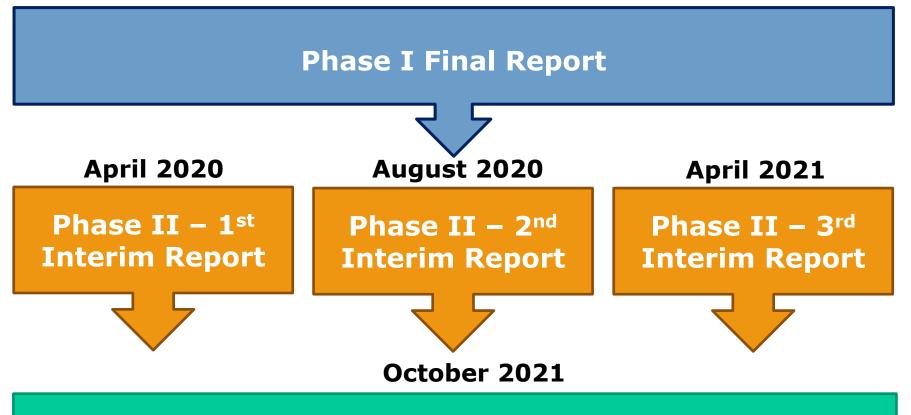


### Evaluation

## **Evaluation Reports**



October 2019



Phase II Final Report
Summary Report

### **Evaluation Research**

Presentation

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Research Reports	Phase 1	Phase II – 1 <sup>st</sup> Interim	Phase II - 2 <sup>nd</sup> Interim	Phase II – 3 <sup>rd</sup> Interim	Final
	Document and Materials Review	Document and Materials Review	Document and Materials Review	Document and Materials Review	Document and Materials Review
INTERVIEWS	<ul><li>IPA</li><li>Elevate</li><li>Stakeholders</li><li>Grassroots Educators</li></ul>	<ul><li>Elevate</li><li>Stakeholders</li><li>Approved Vendors</li></ul>	<ul> <li>Elevate</li> <li>NERA</li> <li>Stakeholders</li> <li>Approved Vendors</li> <li>GE Participants</li> </ul>	<ul> <li>Elevate</li> <li>Approved Vendors</li> <li>Grassroots     Educators</li> <li>GE Participants</li> </ul>	<ul> <li>IPA</li> <li>Elevate</li> <li>Stakeholders</li> <li>Electric Utility</li> <li>Approved Vendors</li> <li>Job Trainees</li> <li>State LI DG Managers</li> <li>Green Banks</li> </ul>
DATA ANALYSIS	• Program Data	<ul> <li>Program Data</li> <li>American         Community         Survey     </li> </ul>	<ul> <li>Program Data</li> <li>American     Community     Survey</li> </ul>	<ul> <li>Program Data</li> <li>American     Community     Survey</li> <li>Economic Impact</li> <li>Environmental     Impact</li> <li>Equivalencies     Estimation</li> </ul>	<ul> <li>Program Data</li> <li>American     Community     Survey</li> <li>Economic Impact</li> <li>Environmental     Impact</li> <li>Equivalencies     Estimation</li> </ul>
	Pr	rogram Administrator Assessment	Program Administrator Assessment	Program Administrator Assessment	Program Administrator Assessment
		Stakeholder	LI Solar Best		Stakeholder

**Practices Review** 

Presentation

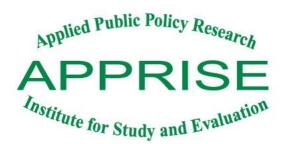


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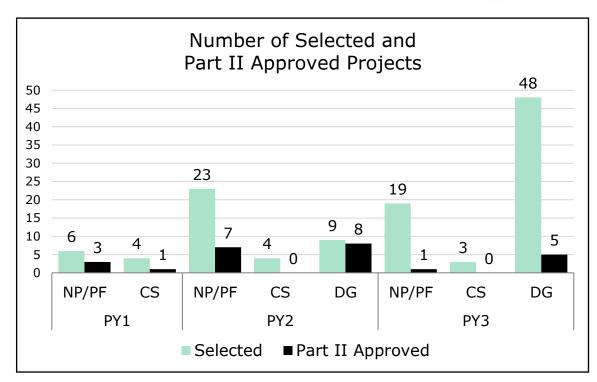
### **Metrics**

## ILSFA AVs & Projects



### Approved Vendors

- 58 Approved Vendors
- 8 are MWBEs (9 with sale of one AV)
- 20 AVs had selected projects

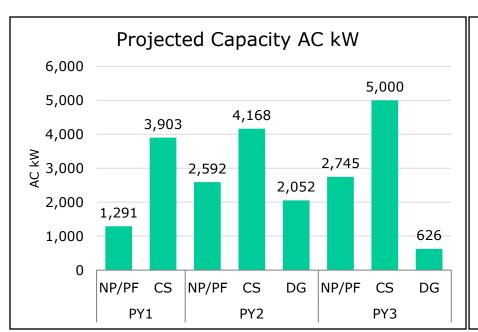


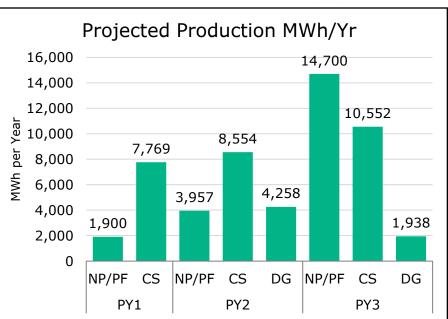
Status	PY1 - PY3: 2018-2021			
Status	NP/PF	CS	DG	Total
Selected	48	11	57	116
Part II Approved	11	1	13	25

Part II Approved projects are approved to be invoiced by Approved Vendors for constructed projects.

# Capacity and Production

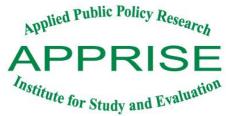


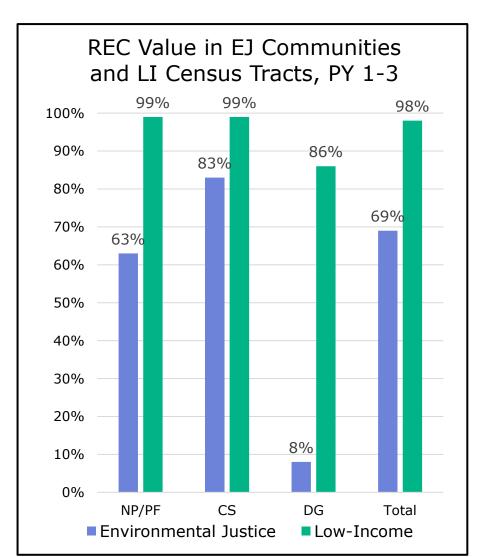


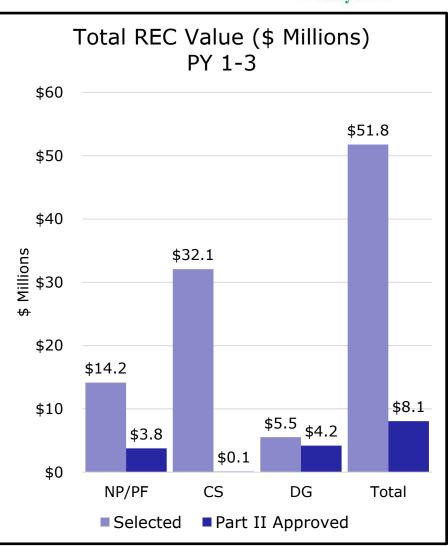


All Selected		PY1 - PY	3: 2018-202	21
Projects	NP PF	CS	DG	Total PY1-PY3
Total AC kW	6,628	13,071	2,678	22,377
Total MWh/Yr	20,557	26,875	6,196	53,628

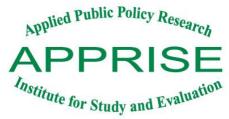
### **REC Dollars**

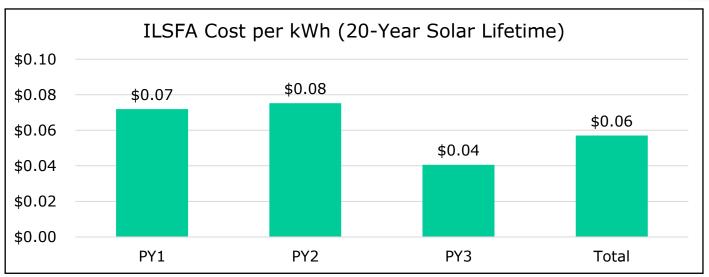






# ILSFA Cost per kWh





	PY1	PY2	PY3	Total
IPA Admin	\$375,426	\$222,155	\$299,019	\$896,600
REC	\$10,780,000	\$22,090,000	\$18,880,000	\$51,760,000
Evaluation	\$76,731	\$339,550	\$496,095	\$912,376
Elevate Admin	\$2,500,000	\$2,100,000	\$2,200,000	\$6,800,000
NERA Admin	\$192,400	\$461,160	\$185,684	\$839,244
<b>Total Spent</b>	\$13,910,000	\$25,240,000	\$22,070,000	\$61,220,000
MWh/yr	9,669	16,769	27,190	53,628
\$/kWh (20 yr)	\$0.07	\$0.08	\$0.04	\$0.06

Data as of April 2021

# **Impacts**

Applied Public Policy Research

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#### **Energy Impacts**

#### **Other Impacts**

#### **Participant Energy Burden**



 DG installations projected to reduce mean burden from 6.0% to 2.7% for singlefamily participants.

#### **Domestically Produced Panels**



- AVs reported domestically produced panels were 7-50% more expensive.
- 4% did not expect to use foreign panels.
- 36% planned to use foreign panels.
- 60% did not know.

#### **Electric Distribution System**



- Increased solar production leads to better sustained voltage (closer to end users).
- Increased solar production can help fill generation void from retired coal plants.

#### **Economic Impacts**



- Estimated \$40.8M increased output.
- Estimated 265 job years.
- From lifetime impacts of first three ILSFA program years.

#### **Environmental Impacts**



- Estimated \$66.5M value.
- GHG, SO<sub>2</sub>, NO<sub>x</sub>, PM 2.5, and VOC reductions.
- Lifetime impacts of first three ILSFA program years.

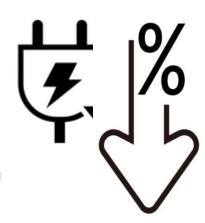
#### **Job Training**



- 107 job trainee affidavits submitted.
- Represented 12 AVs, 63 projects, 33 unique individuals.
- Trainees reported positively on their training and work on the ILSFA program.

# **Equivalent Impacts**

Lifetime production of electricity expected from ILSFA projects selected in the first three program years is equivalent to any of the following.



90 billion iPhones charged 7.97 billion cubic feet of natural gas burned

606,000 tons of coal burned

100,720 homes powered for one year

2.04 million barrels of oil consumed

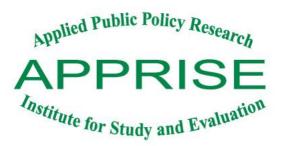
190,840 cars taken off the road for one year

107.3 million gallons of gas consumed

13.9 million trees planted over a

10-year growth period

Calculations based on current generation mix.





Recommendations

## Program Design

Assess and
Streamline DG
Program
Requirements

#### Recommendations

- Reduce redundancies in required documentation.
- Reduce batch requirement for the first set of DG projects.
- Reduce waiting period between disclosures & contract execution.

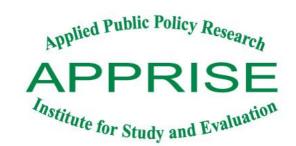
Limit Program Changes

- Focus program changes on reducing DG project development and participation barriers.
- Allow Program Administrator to focus on:
  - Streamline project development & implementation process.
  - Increase DG project implementation.

Green Bank Plan

- Climate & Equitable Jobs Act of 2021 includes provision to create a Green Bank.
- Plan how Green Banks can aid AVs in project financing.

# Partnerships and Coordination



### Recommendations

### Weatherization Agencies

- Work with CAAs to screen for ILSFA eligibility during WAP service delivery.
- Have CAAs provide lists of WAP participants who are good candidates for the DG sub-program.
- Implement a process to work collaboratively with CAAs.
- Provide training to CAAs where needed.

### Other Low-Income Programs

- Identify other lowincome programs that can identify potential DG participants.
- Example Programs
- Habitat for Humanity
- Chicago Porch and Roof Replacement Program

### Utility Low-Income Programs

- Assess future coordination.
- Legislation could specify engagement.
- Funding for project development should be considered.

# Implementation



### Recommendations

#### **Proactive Assessment and Planning**

- Assess how to design procedures to create efficiencies and remove redundancies.
- Work ahead of current implementation steps.

#### **Stakeholder and Partner Engagement**

- Implement proactive outreach beyond current email blasts.
- Increase engagement of organizations that serve low-income households.

#### **DG AV and Participant Outreach**

- Conduct outreach to AVs to develop more offers.
- Reach out to low-income energy program participants.

#### **Marketing**

- Improve website design to make it easier to find information.
- Improve marketing materials to convey information in a simplified manner.

#### **Job Training Organizations**

• Qualify additional job training programs outside of the Chicago area.

#### **Project Submission and Approval**

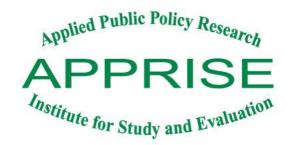
- Review and streamline wherever possible.
- Reduce burden of Part II approval process.







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