

# Illinois Solar For All Evaluation

December 10, 2019

Jackie Berger

# Presentation Overview

## Introduction

## Phase I Evaluation

- Objectives
- Program Design Review
- Initial Implementation Experience
- Stakeholder Outreach Design & Feedback
- Grassroots Education Design & Feedback
- Findings & Recommendations

## Phase II Evaluation

- Objectives
- Metrics
- Research Activities
- Timeline

## Discussion

# APPRISE

## Nonprofit Research Institute

Established in  
2002

Princeton, NJ

## Mission

Analyze data  
and  
information  
to assess and  
improve  
public  
programs

## Research Areas

Energy  
Efficiency &  
Renewable  
Energy

Energy  
Affordability

## Clients

Federal  
Government  
(DOE, HHS)

State  
Governments

Utility  
Companies

Nonprofits

# INTRODUCTION

## Mandated by Public Act 99-0906 Future Energy Jobs Act (FEJA)

Enacted 12/7/2016

Effective 6/1/2017



## Overcome barriers to participation in the solar market faced by low-income community

Provides more generous Renewable Energy Credit (REC)  
contracts than the Illinois Adjustable Block Program (ABP)

# ILSFA Objectives



Maximize the development of new photovoltaic generating facilities

Create a long-term, low-income solar marketplace throughout the state

Integrate with existing energy efficiency initiatives

Minimize administrative costs

# ILSFA Sub-Programs

## Low-Income Distributed Generation

- PV systems on individual homes or multi-family dwellings, or ground-mounted

## Low-Income Community Solar

- Subscriptions to a share of a PV system

## Non-Profits and Public Facilities

- PV for non-profits and public facilities in EJ or low-income communities

## Low-Income Community Solar Pilot Projects

- Community Solar projects funded using a competitive procurement approach

# Key ILSFA Characteristics

## Environmental Justice Communities

- Higher risk of exposure to pollution based on environmental and socio-economic factors
- 25% of incentives for DG, CS, and NP/PF

## Low-Income Households

- Income  $\leq 80\%$  of Area Median Income
- Adjusted for family size
- Revised every five years

## Low-Income Communities

- Census tracts with at least 50% low-income

## Job Training

- Job trainee staffing requirements
- Coordination with FEJA job training programs

# Key ILSFA Characteristics

## Incentives

- The IPA or utility purchases RECs for first 15 years of operation
- Upfront payment made when system is interconnected and energized

## Community Partnerships

- Approved Vendors required to identify partnerships
- Grassroots education by community-based organizations

## Consumer Protections

- Ensure economic benefits flow directly to participants
  - Financial
  - AV marketing
  - Site suitability

# ILSFA Evaluation

## Evaluation Requirements

FEJA requires independent evaluation of ILSFA and third-party program administrator

Objective criteria developed through a public stakeholder process

## Phase I Evaluation

Inform the Long-Term Renewable Resources Procurement Plan

## Phase II Evaluation

Detailed assessment of the ILSFA's implementation and results

# **PHASE I EVALUATION AUGUST – SEPTEMBER 2019**

# Phase I Evaluation Information Objectives

Provide feedback & recommendations to the IPA for use in updating the Long-Term Plan.

Stakeholder Outreach

Program Materials and Guidelines

Initial Approved Vendor Registration

Initial Project Applications

Development of Grassroots Education Efforts

# Phase I Evaluation Activities

## Document & Materials Review

## Interviews

- Illinois Power Agency
- Elevate Energy
- Stakeholders
- Grassroots Educators

## Program Data Analysis

- Approved Vendor Characteristics
- Submitted Job Characteristics
- Selected Job Characteristics

# Phase I Evaluation Program Design Review

# ILSFA Funding

Program Component	% of RERF	Funding Sufficiency (Years)	2018-2019 Funding (\$ Millions)	
			RERF	Utility
Distributed Generation	22.5%	7-8 Years	\$4.5	\$3.0
Community Solar	37.5%	7-8 Years	\$7.5	\$5.0
Non-Profits & Public Facilities	15%	7-8 Years	\$3.0	\$2.0
Community Solar Pilot	25% (\$50 Million CAP)	TBD	\$5.0	\$0.0

- Funding Supports**
- REC Payments
  - Program Admin
  - Grassroots Education
  - Evaluation

# Long-Term Plan

## Long-Term Renewable Resources Procurement Plan

- Approved by Illinois Commerce Commission on April 3, 2018

## Details ILSFA Requirements

- ILSFA terms, conditions, and requirements
- REC prices
- Low-income energy and economic benefits
- Environmental Justice community definition

# Economic Benefits

**Accrued through net metering or avoided consumption**

**Benefits flow to low-income participants**

- No up-front costs for DG installation or upfront fee for CS subscription
- Immediate, reliable reductions in energy costs for residents or subscribers
- Payments must be less than 50% of first year estimated annual production / net metering value
- Incentives are not customized to individual economic circumstances

# Sub-Program Requirements

## Distributed Generation

- Benefits through net metering or reduced energy costs
- Master-metered buildings must pass 50% or more of energy savings to tenants

## Community Solar

- Subscribers receive credit on utility bill for their share
- Projects must identify partnerships with community stakeholders
- Incentives for low-income subscription portion

## Non-Profit/ Public Facility

- On-site PV generation
- Located in EJ or Low-Income communities
- Provide essential services to those communities

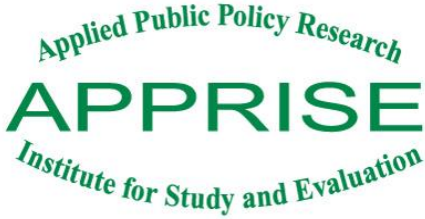
## Community Solar Pilots

- Competitive procurement based on price
- Price for 15 years of delivery for all RECs
- Payments made over first 10 years

## Critical Service Providers

- Youth centers
- Hospitals
- Schools
- Homeless shelters
- Senior Centers
- Community Centers
- Places of worship
- Affordable housing providers

# Community Solar Pilots



**Minimum  
Criteria  
for  
Eligibility**

Result in economic benefit for members of the community where project is located

Partnerships with community stakeholders

Commitment to local hiring, or

Offer subscriptions to community residents and organizations

Partnership with community-based organization

Existing non-profit providing services in the community of the proposed project

Funds cannot be distributed solely to a utility

Some funds must include community ownership by project subscribers

# Income Eligibility

## SF Distributed Generation

- Household level verification
- Tax returns, 3<sup>rd</sup> party system, low-income energy program participation

## MF Distributed Generation

- 50% verified low-income, or
- Alternative
  - HUD voucher qualified or rental assistance
  - Affordable housing
  - MF energy efficiency qualified

## Community Solar

- Same as DG
- Or participant resides in a HUD qualified census tract and signs affidavit
- 50% must be low-income subscribers

## Non-Profit/ Public Facility

- Within EJ community or low-income community

# Financial DG & CS

## Consumer Protections

### Payments

- Payments or fees may not begin until the project is producing value for the participant

### Costs & Fees

- Ongoing costs and fees cannot exceed 50% of the value of energy generated by the system

### Loans

- Loans cannot be secured by the participant's home or home equity

### Financing Terms

- Financing amounts, terms, and conditions must be based on the participant's ability to repay

### Forbearance

- Contracts for loans must include forbearance

# Environmental Justice Communities

## Definition

- Higher risk of exposure to pollution based on environmental and socioeconomic factors

## 25% of funds in sub-programs allocated to projects in EJ communities

- Low-Income Distributed Generation
- Non-Profit and Public Facilities
- Low-Income Community Solar

## Other EJ Requirements

- Non-Profits and Public Facilities must be within EJ or low-income communities

# Environmental Justice Factors & Designation

## Exposure

- Ozone
- Particulate Matter
- NATA Diesel PM
- Air Toxics Cancer Risk
- Respiratory Hazard Index
- Traffic Proximity & Volume
- Lead Paint Indicator

## Environmental

- Proximity To:
  - Risk Management Plan Sites
  - Hazardous Waste Facilities
  - National Priorities List Sites
- Wastewater Dischargers Indicator

## Demographic

- % Low-Income
- % Minority
- Less than High School Education
- Linguistic Isolation
- Under age 5
- Over age 64

## Designation

- Top 25% scoring communities designated as EJ communities
- 2,422 census block groups designated
- Communities can self-designate
- Assessment is based on qualitative and quantitative evidence

# Approved Vendors

## Approved Vendor Types

Approved Vendors

Aggregator AVs  
(project managers)

Aggregator Designees  
(subcontractors)

Single Project  
Approved Vendors

## Approved Vendor Requirements

Community  
Involvement

Job Training & Hiring  
Trainees

Income Verification

Marketing

Consumer Protections

# Incentives

**REC prices adjusted from ABP**

**Based on system size, building size, geography**

DG	CS	NP/PF	CS Pilots	Geography
0% Debt	35% Debt	--		
1-4 unit: customers retain 100% of net metering benefit	Customer retains 50% of virtual net metering credits	50% of energy value	REC price based on bid price	Group A: Ameren, Mt. Carmel, Mid-American, rural elec coops & munis in MISO
Larger buildings: customers retain 50% of net metering benefit	Higher incentive for LI subscriber share		Total funding up to \$50 million	Group B: ComEd, rural elec coops & munis in PJM.
	Adder for 100% LI Adder for >25% small subscribers		Project funding up to \$20 million	

# Site Suitability Guidelines

Identify site conditions that are barriers to the installation of rooftop DG and ground-mounted PV systems.

## Roofing

- Material inspection
- 15 years of life
- Local building codes

## Structural

- Withstand PV load
- No decay, fire or water damage
- Local structural code

## Electrical

- Current National Electric Code
- No hazardous conditions
- No active knob & tube wiring

## Space & Accessibility

- Safe access to panel and equipment
- Space for system equipment
- Accessibility clearances

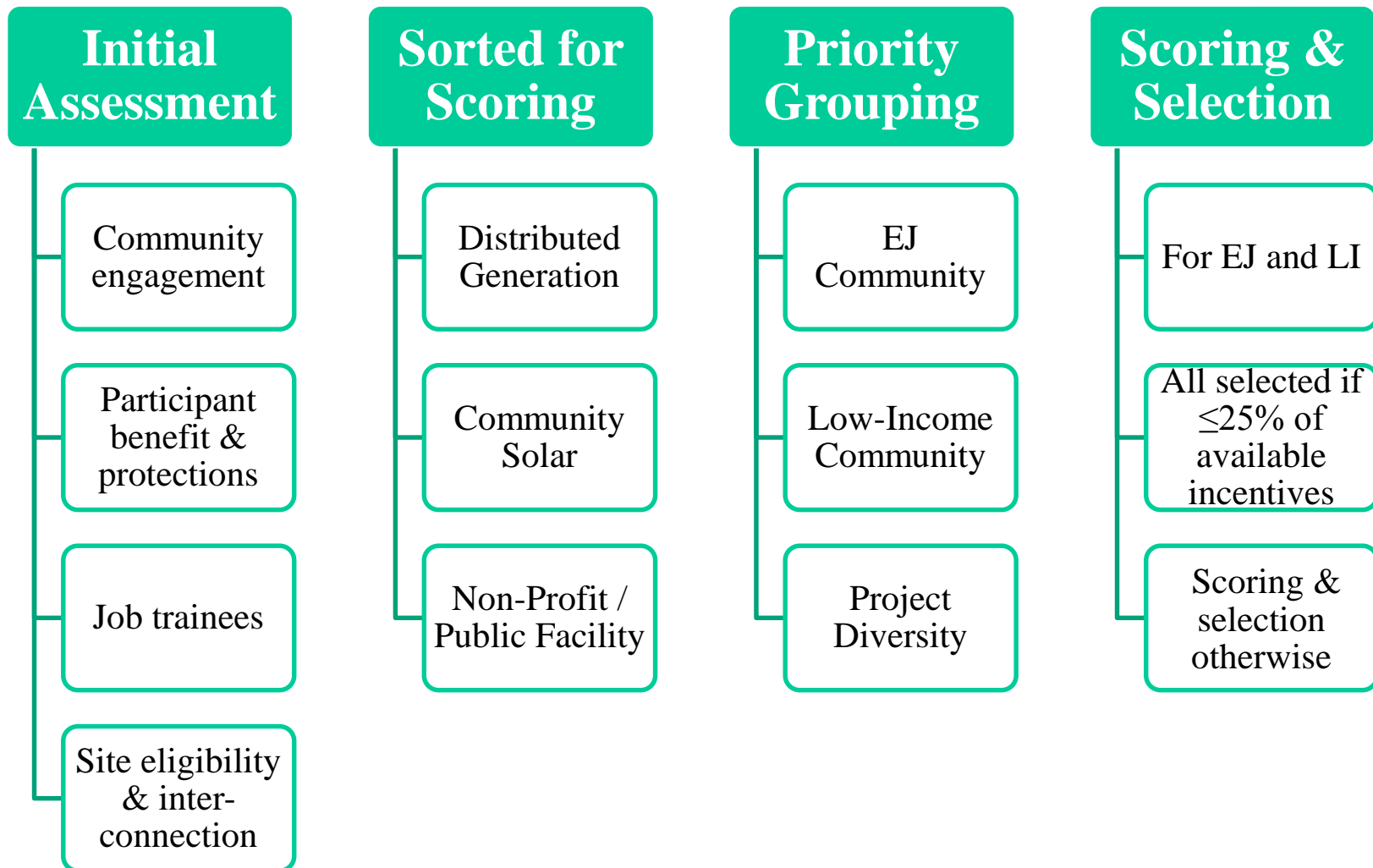
## Health & Safety

- No hazardous materials that will be disturbed
- No pests in work areas

## Ground Mounted

- Foundation that can support PV load
- Flood risk, wetlands, protected resources

# Project Selection



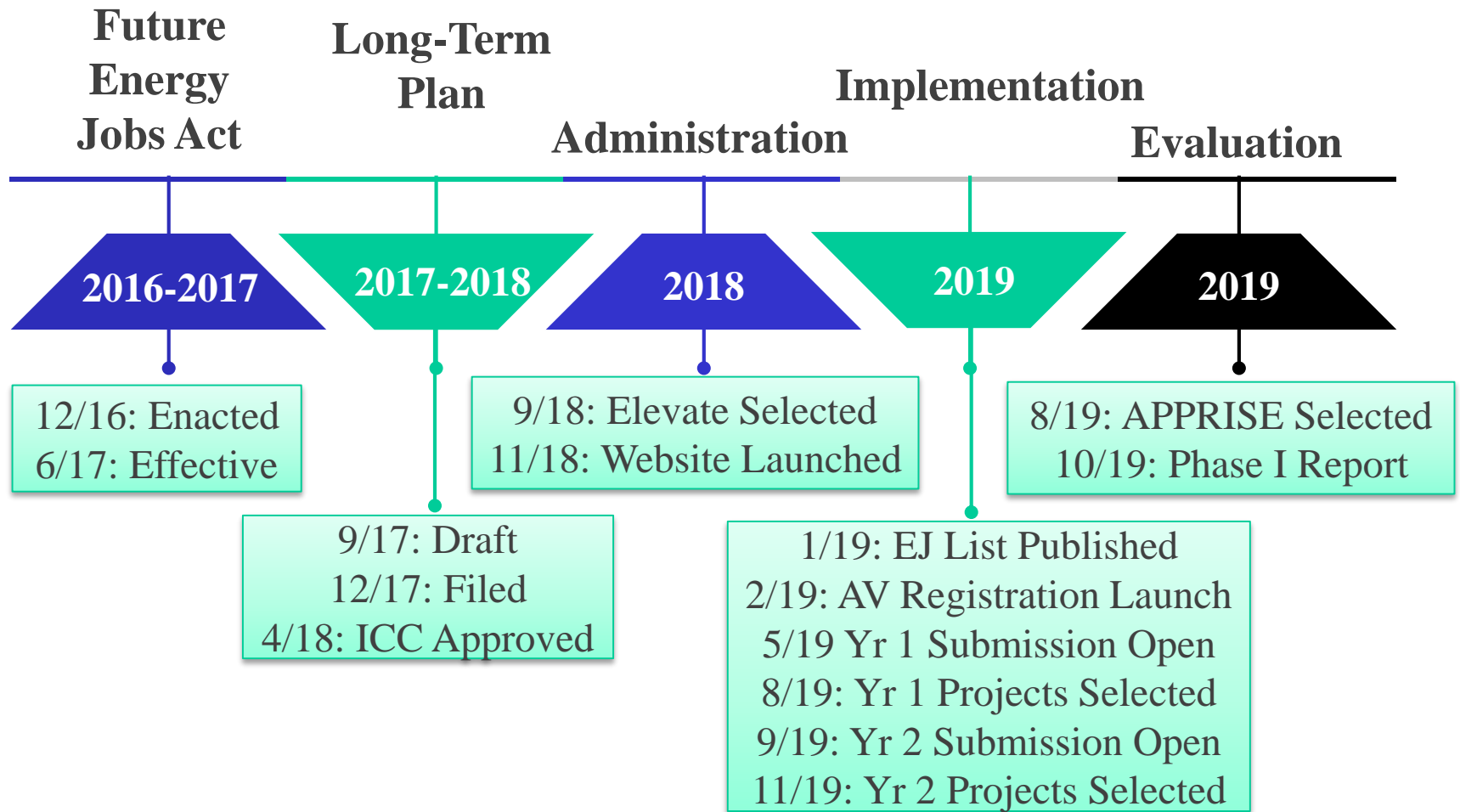
# Project Selection

## Project Selection Point Attributes

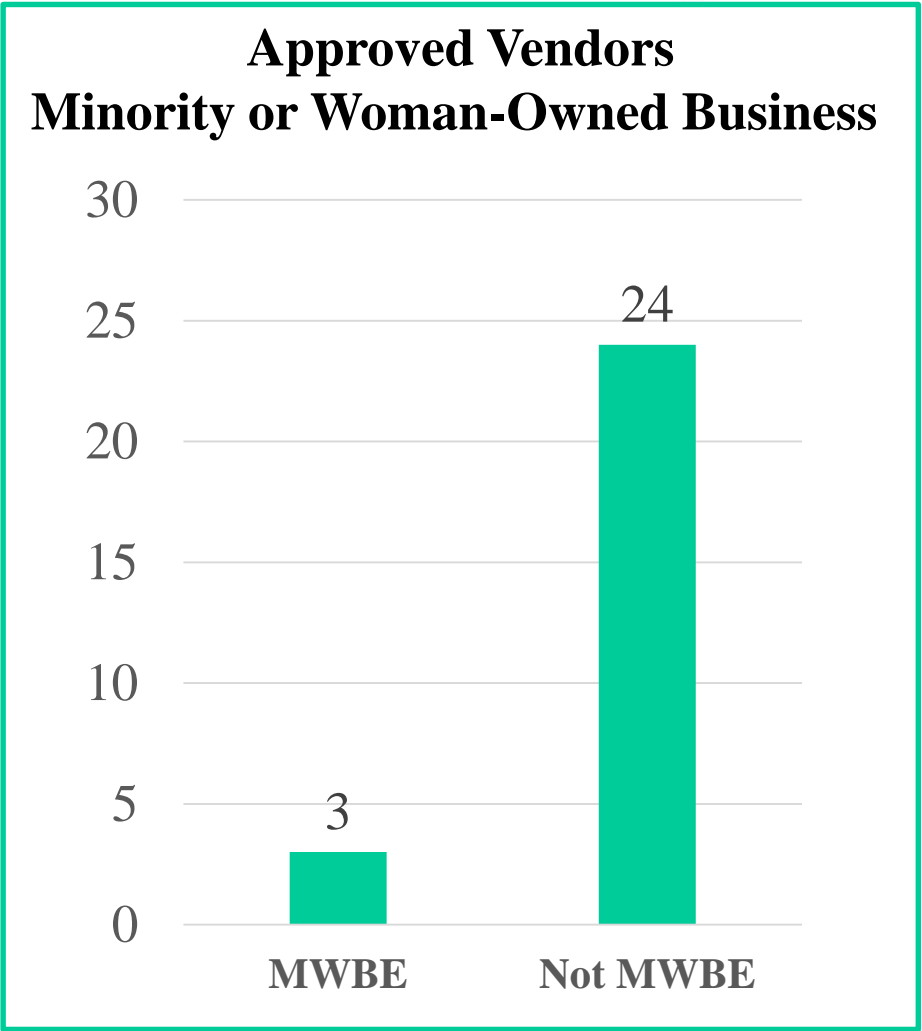
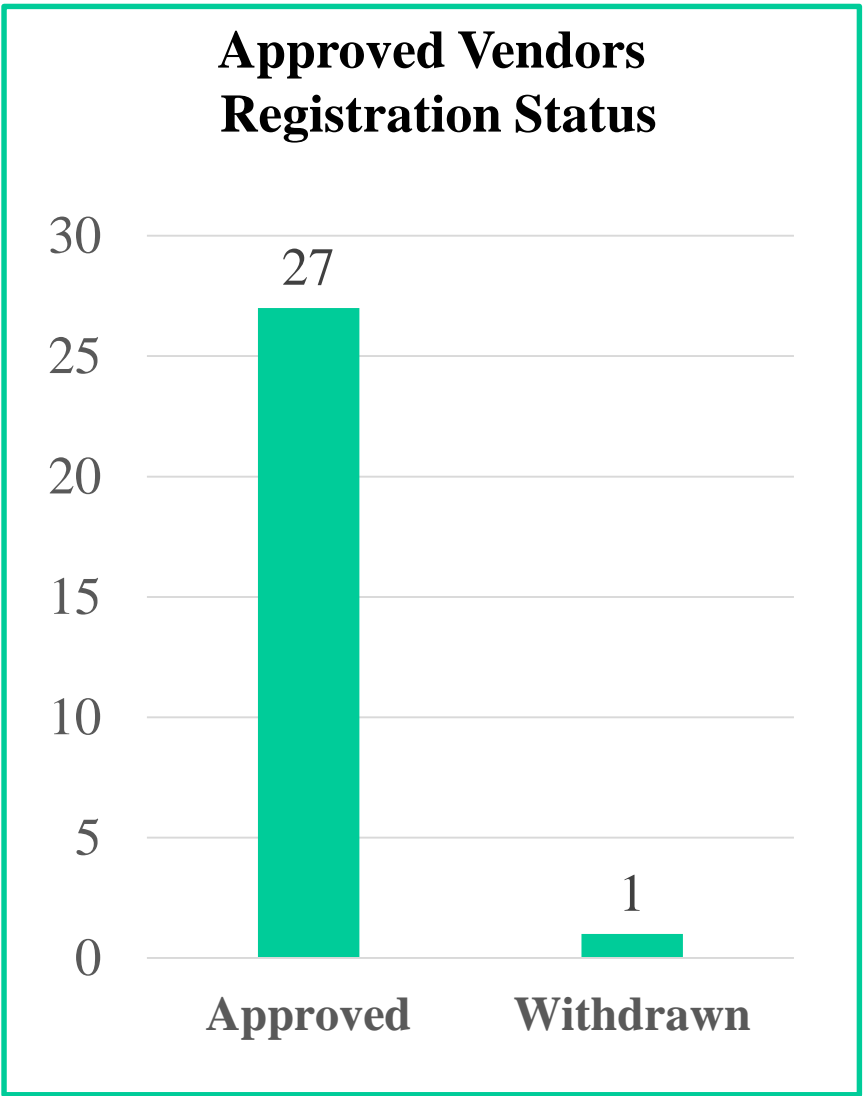
	<b>Environmental Justice</b>	<b>Low-Income Community</b>	<b>Project Diversity</b>
<b>All Sub-Programs</b>	<ul style="list-style-type: none"> <li>• LI Community</li> <li>• MWBE AV</li> </ul>	<ul style="list-style-type: none"> <li>• EJ Community</li> <li>• MWBE AV</li> </ul>	<ul style="list-style-type: none"> <li>• EJ &amp; LI Community</li> <li>• MWBE AV</li> </ul>
<b>DG</b>	<ul style="list-style-type: none"> <li>• Participant Savings &gt;50%</li> <li>• Diversity: Utility Group A or Group B</li> <li>• Diversity: 1-4 Units , 5+ Units</li> </ul>		
<b>CS</b>	<ul style="list-style-type: none"> <li>• 100% Subscriber Owned</li> <li>• NP or PF Anchor</li> <li>• Diversity: Utility Group A or Group B</li> <li>• Diversity: ≤250kW, &gt;250kW</li> </ul>		
<b>NP &amp; PF</b>	<ul style="list-style-type: none"> <li>• Participant Savings &gt;50%</li> <li>• Diversity: Utility Group A or Group B, Non-Profit or Public Facility</li> <li>• Diversity ≤100kW, &gt;100kW</li> </ul>		

# Phase I Evaluation Initial Implementation Experience (Year 1)

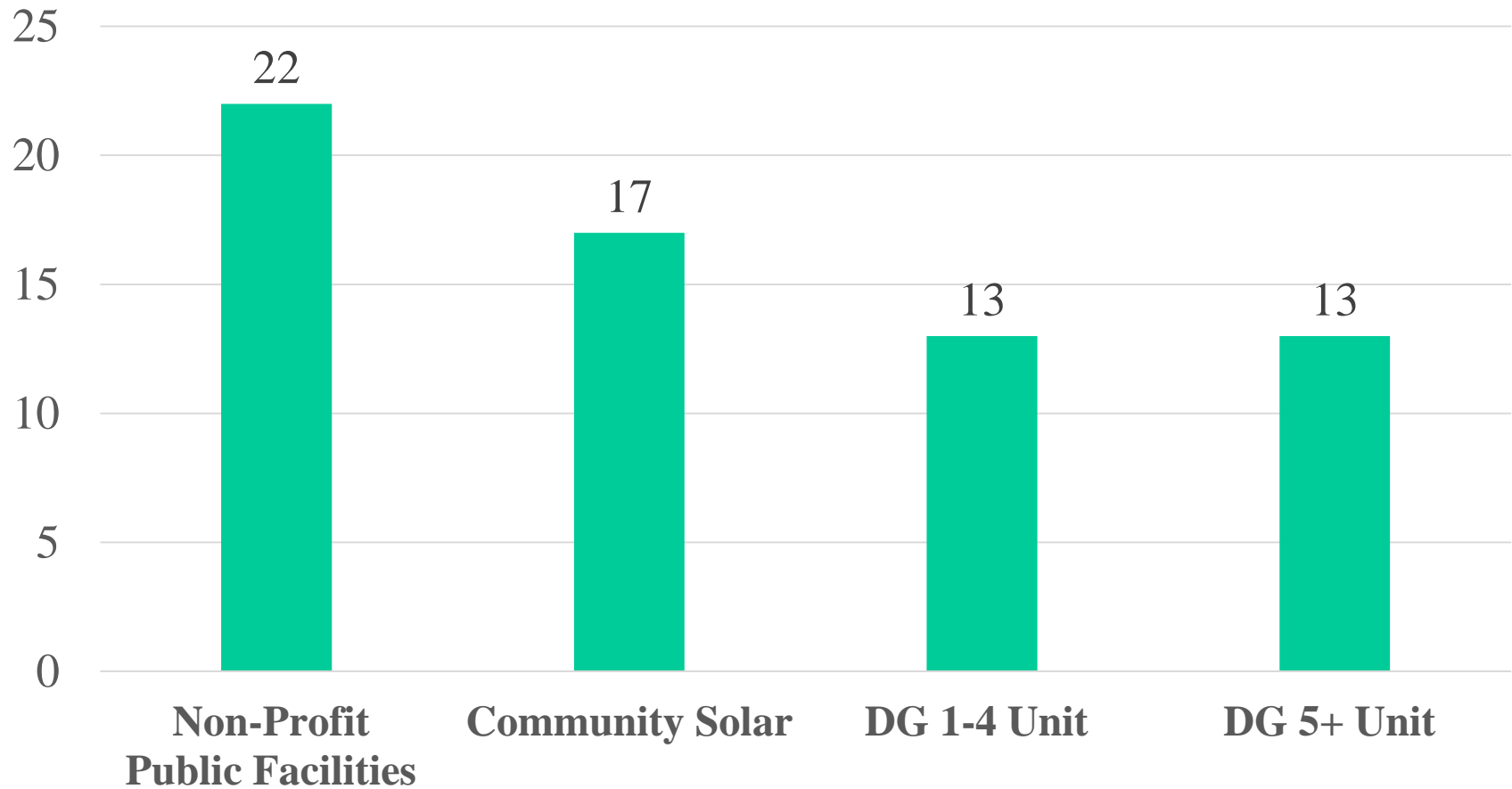
# Key Implementation Dates



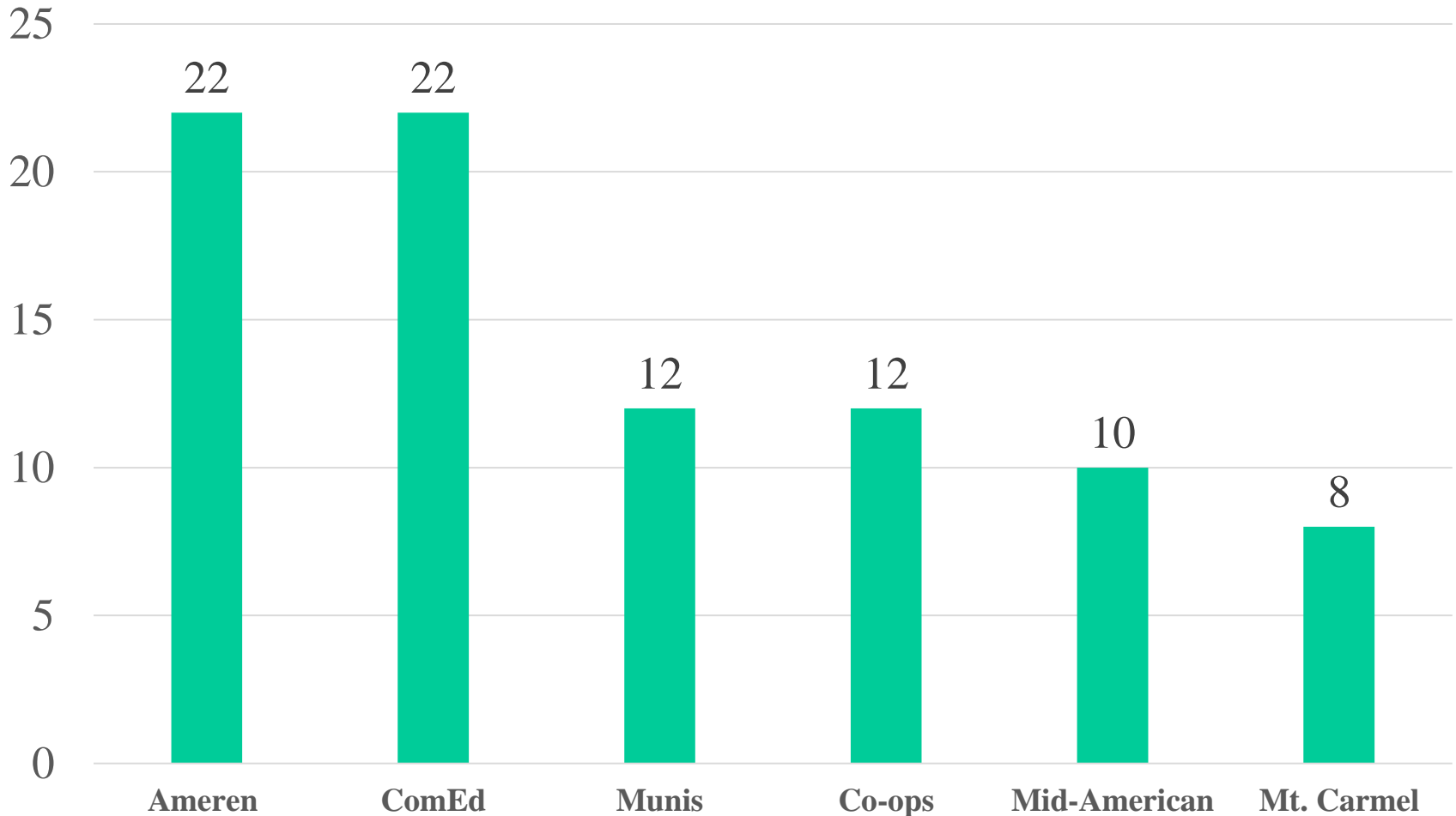
# AV Registration



# AV Project Types



# AV Service Territory

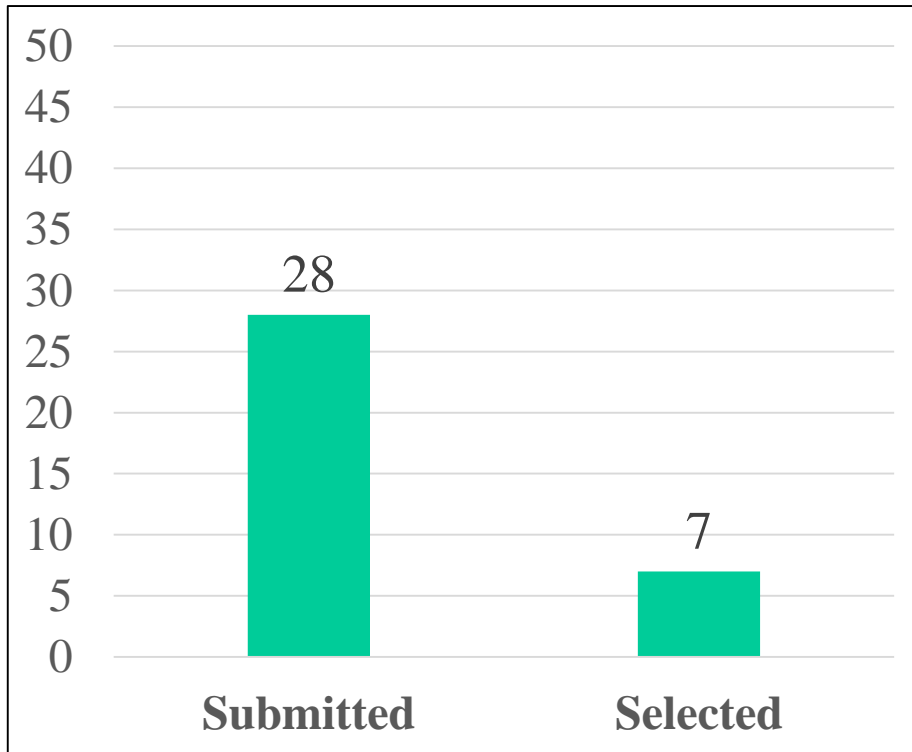


Vendor Data as of September 2019. Vendors may operate in more than one territory.

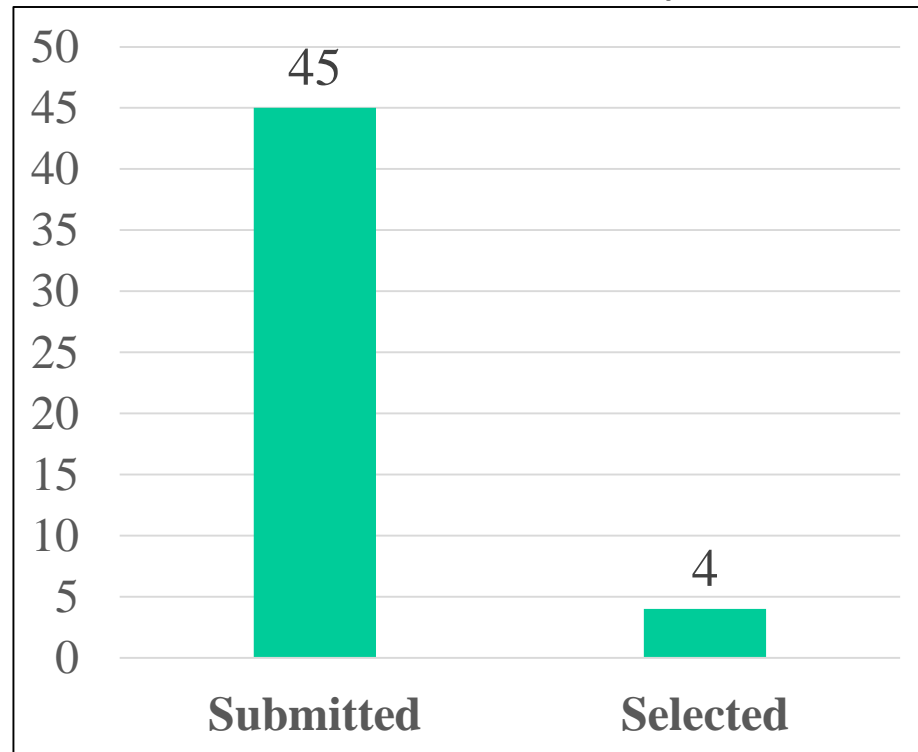
# Project Application & Selection

## 2018-2019 Projects Submitted & Selected

### Non-Profit/Public Facilities



### Low-Income Community Solar

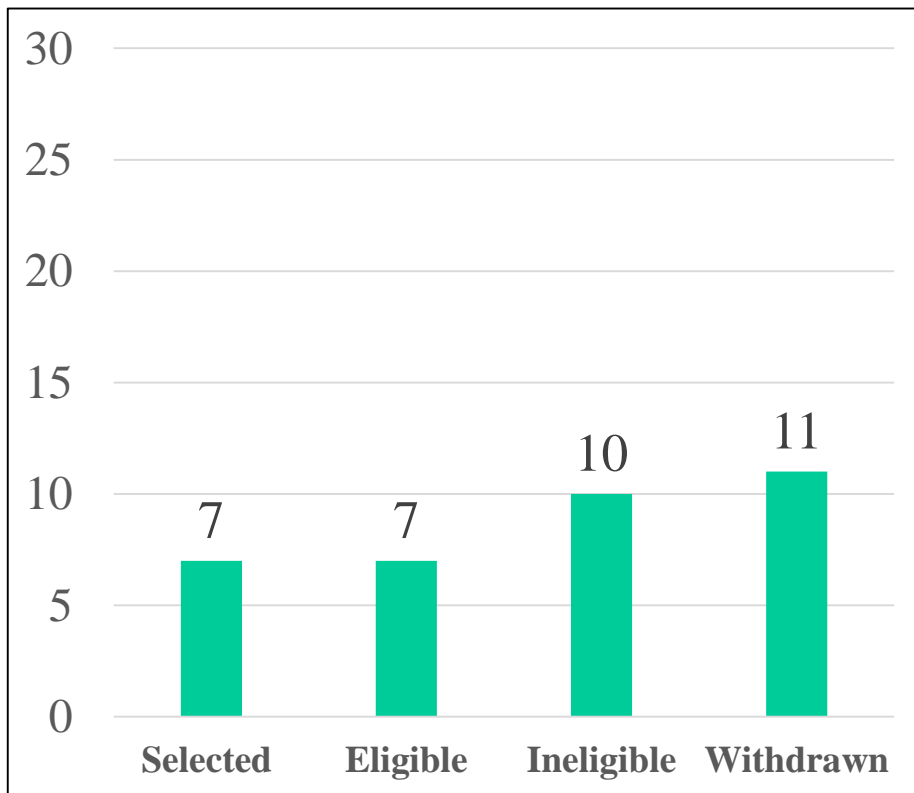


Only one Low-Income Distributed Generation project was submitted and was later withdrawn.

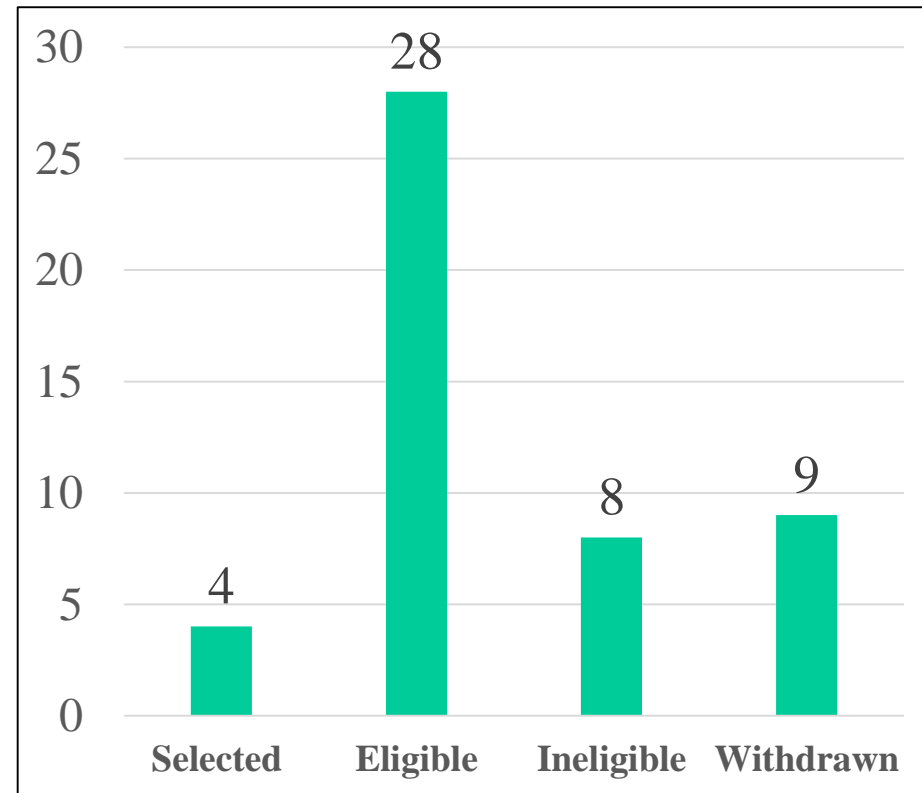
# Project Eligibility

## 2018-2019 Projects Eligibility Status

### Non-Profit/Public Facilities



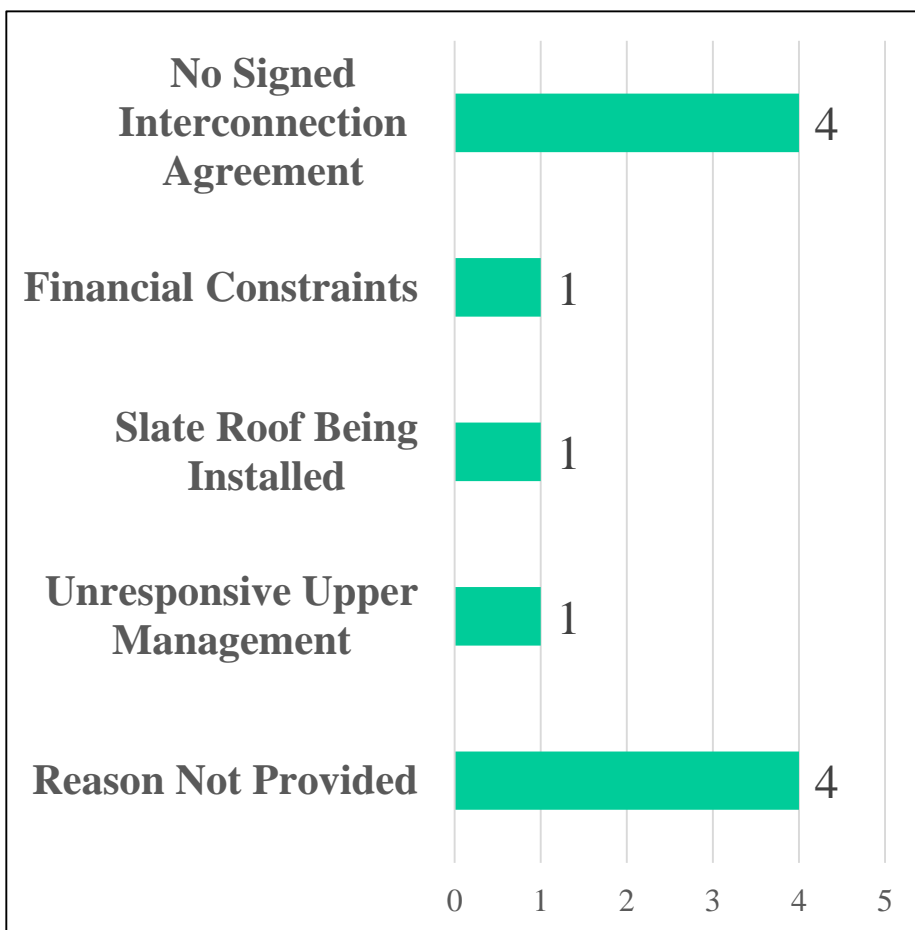
### Low-Income Community Solar



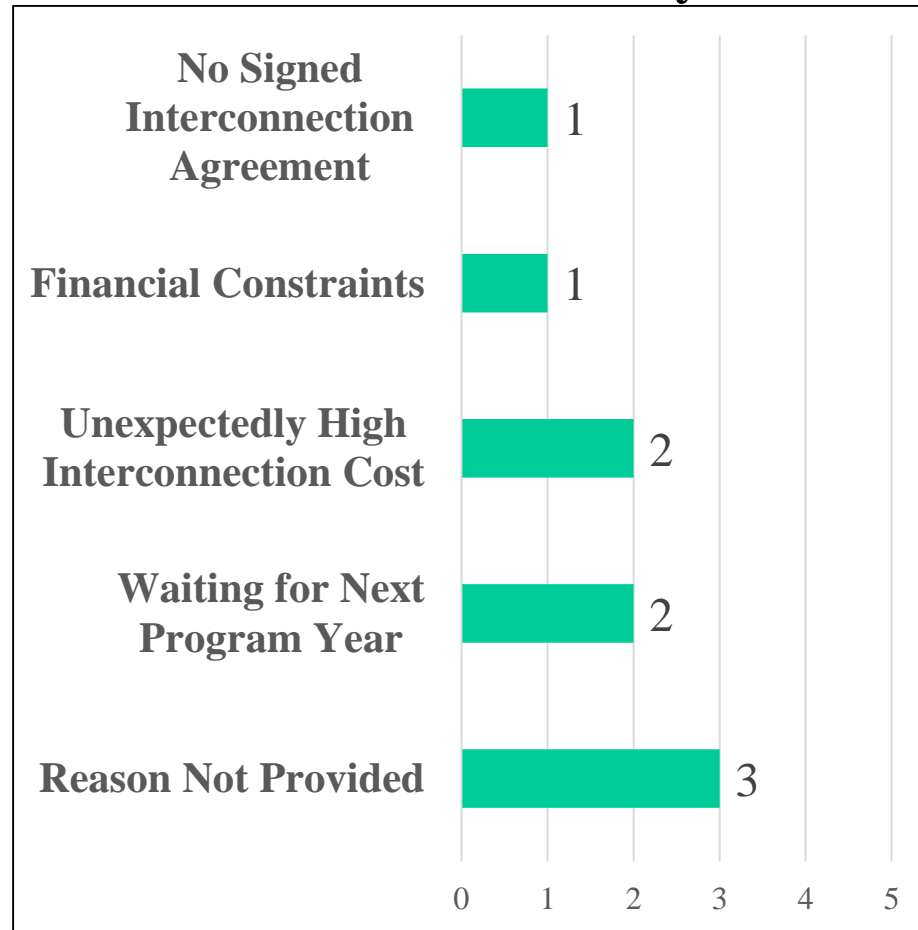
# Projects Withdrawn

## 2018-2019 Projects Reasons for Withdrawal

### Non-Profit/Public Facilities



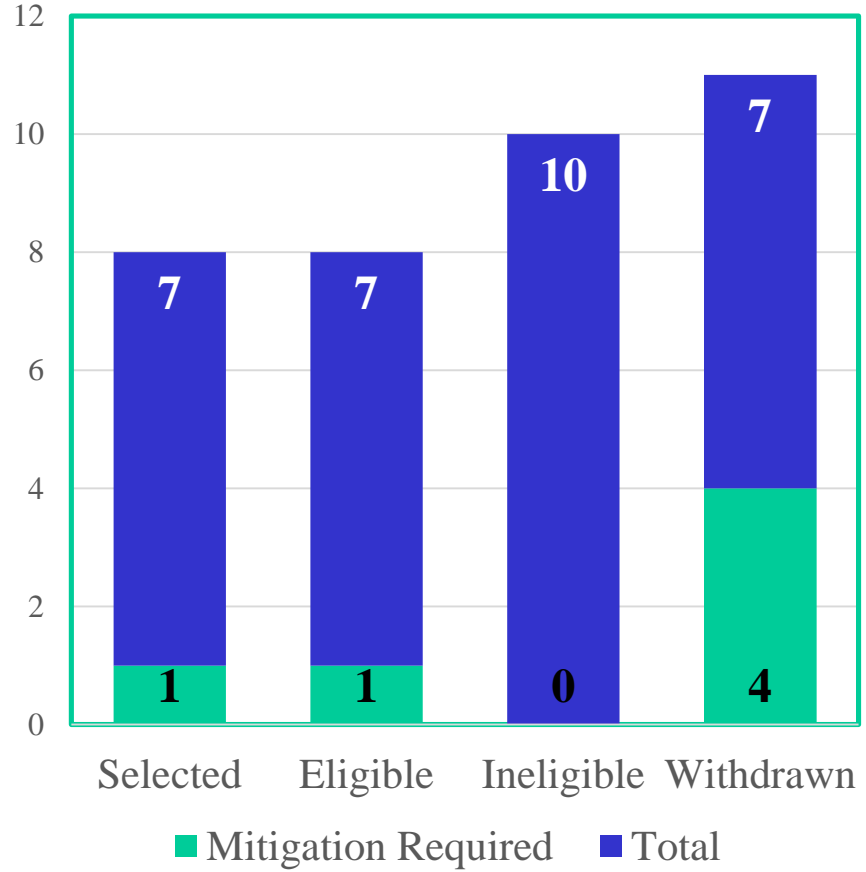
### Low-Income Community Solar



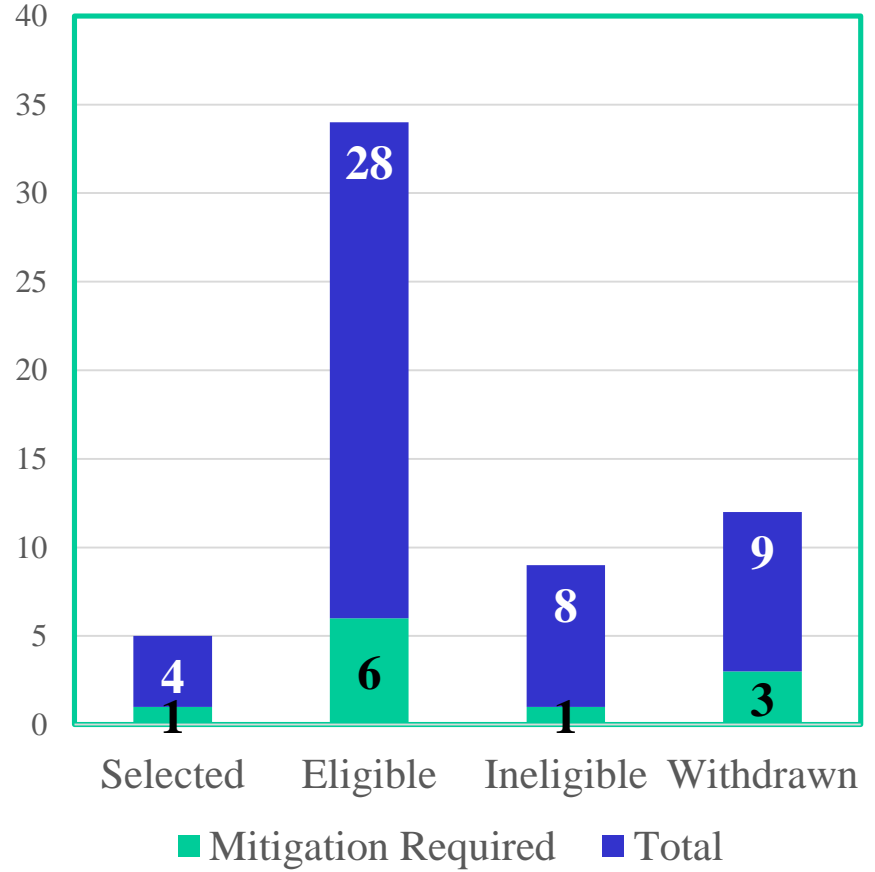
# Mitigation Required

## 2018-2019 Projects Project Mitigation Required

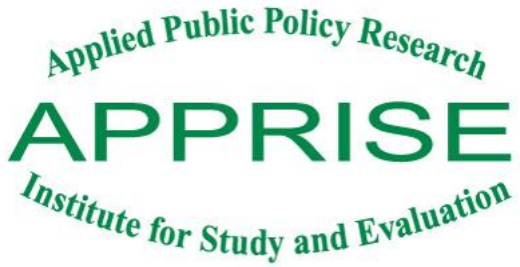
### Non-Profit/Public Facilities



### Low-Income Community Solar

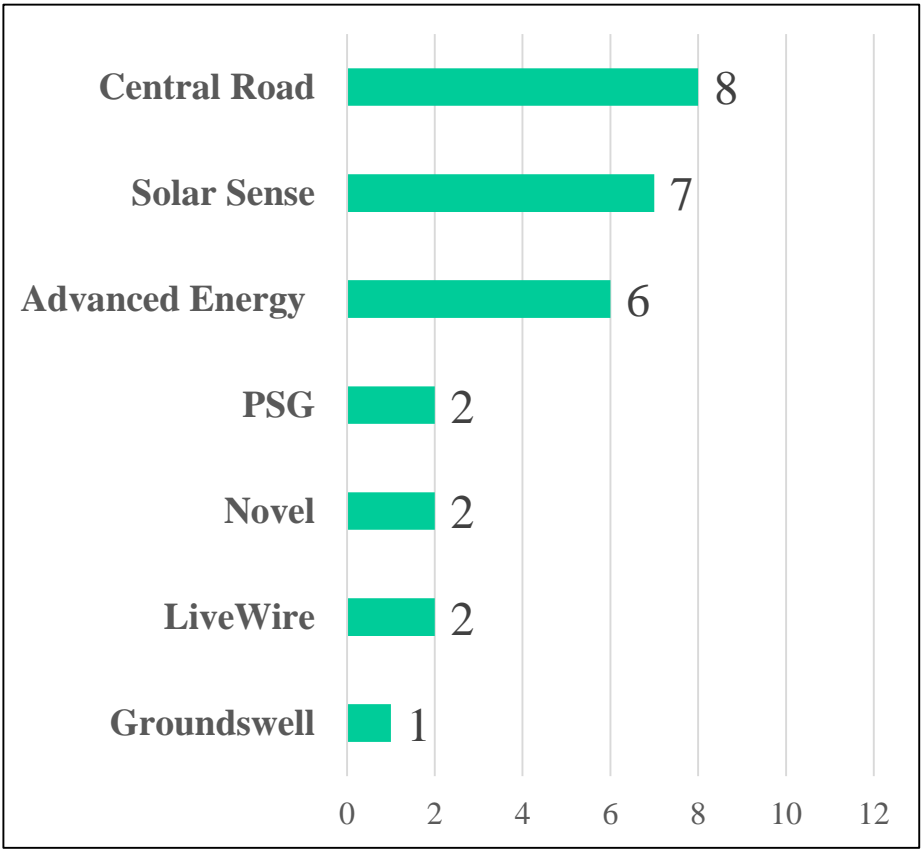


# Submitted Projects

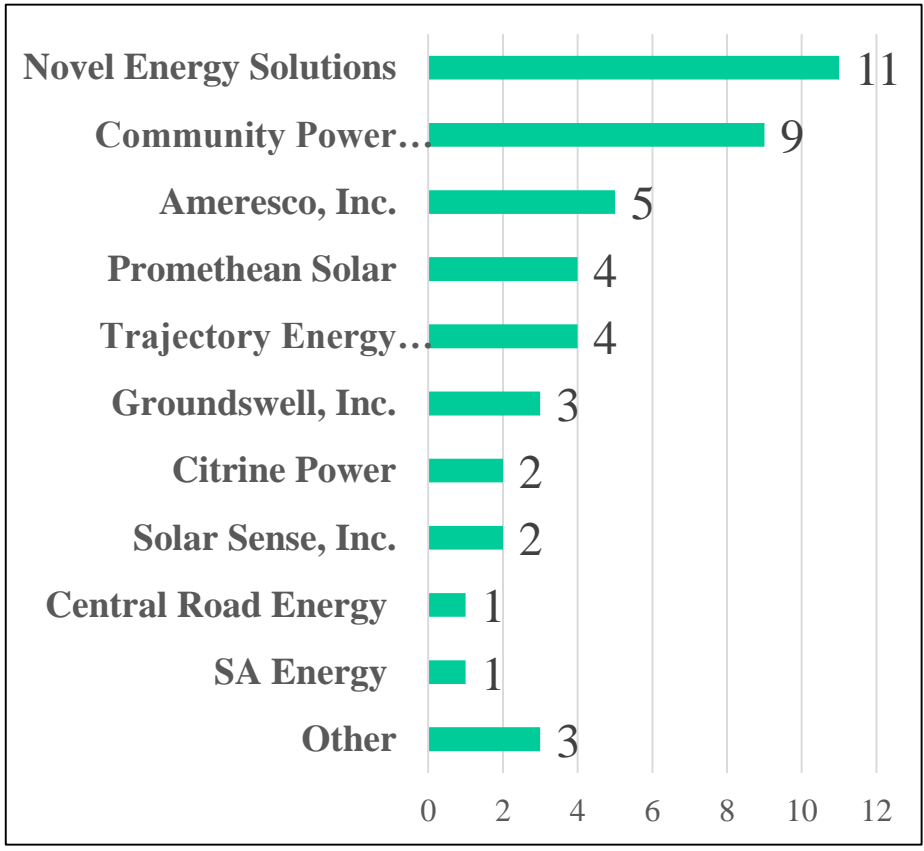


## 2018-2019 Projects Submitted By Approved Vendor

### Non-Profit/Public Facilities



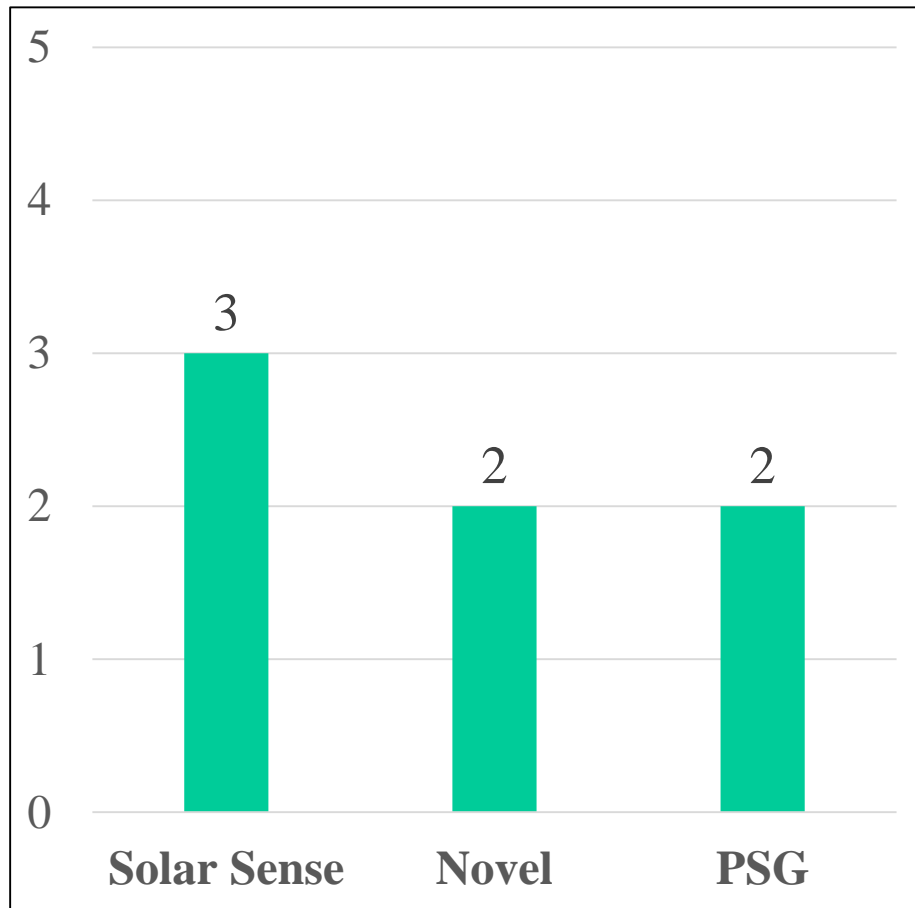
### Low-Income Community Solar



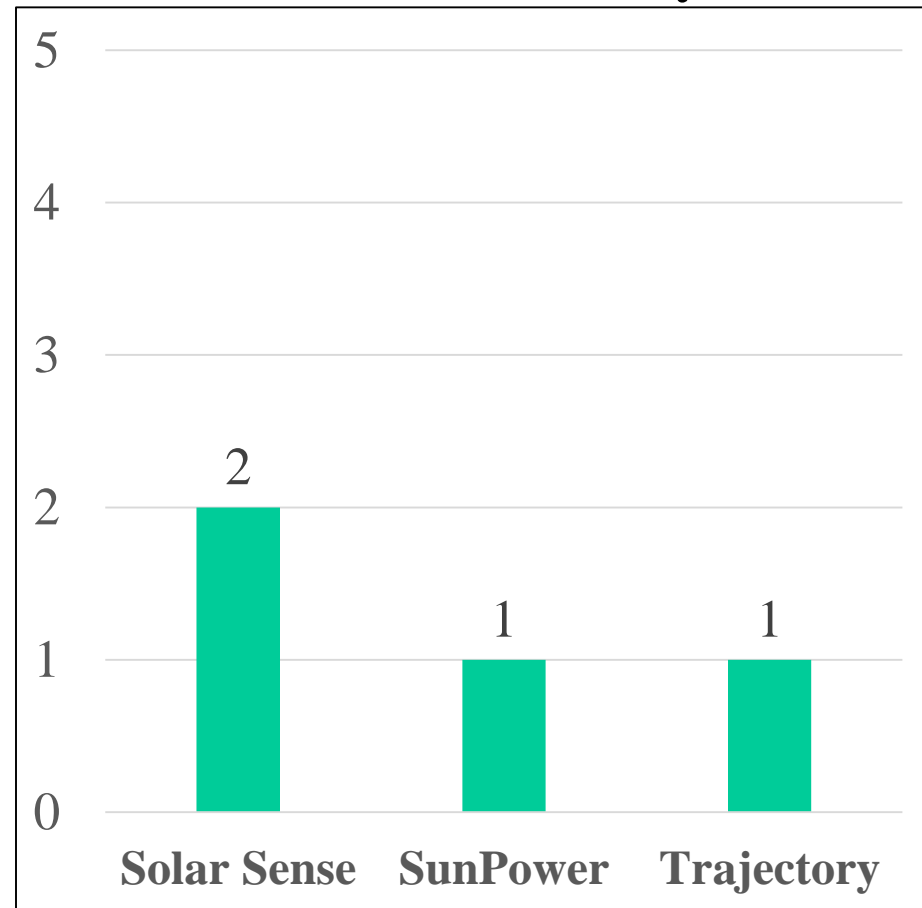
# Selected Projects

## 2018-2019 Projects Selected By Approved Vendor

### Non-Profit/Public Facilities



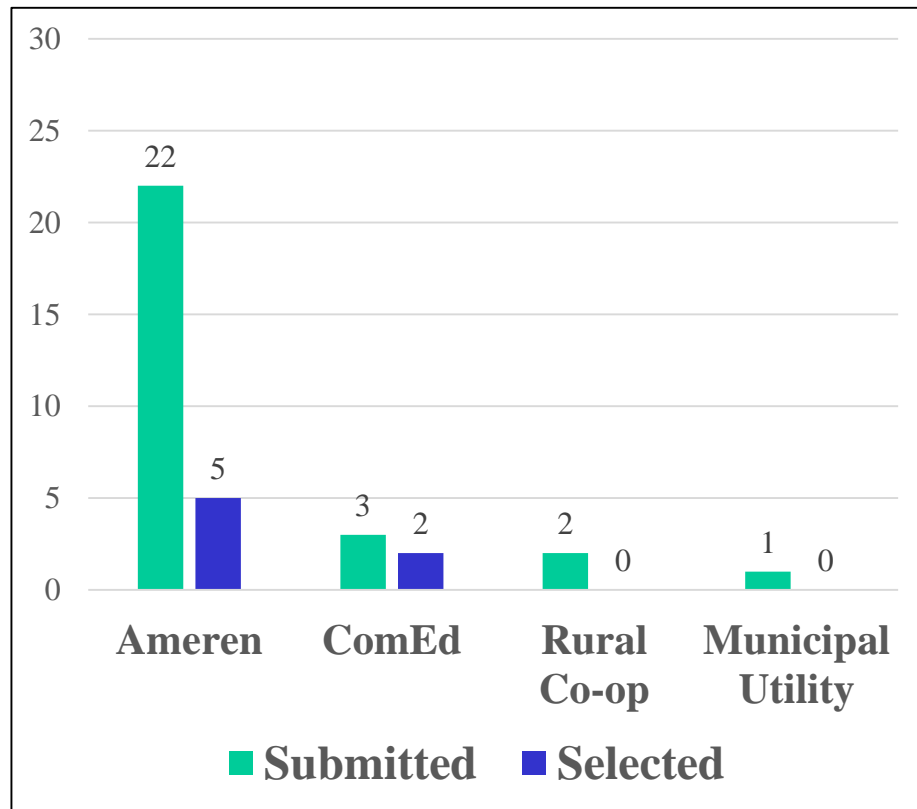
### Low-Income Community Solar



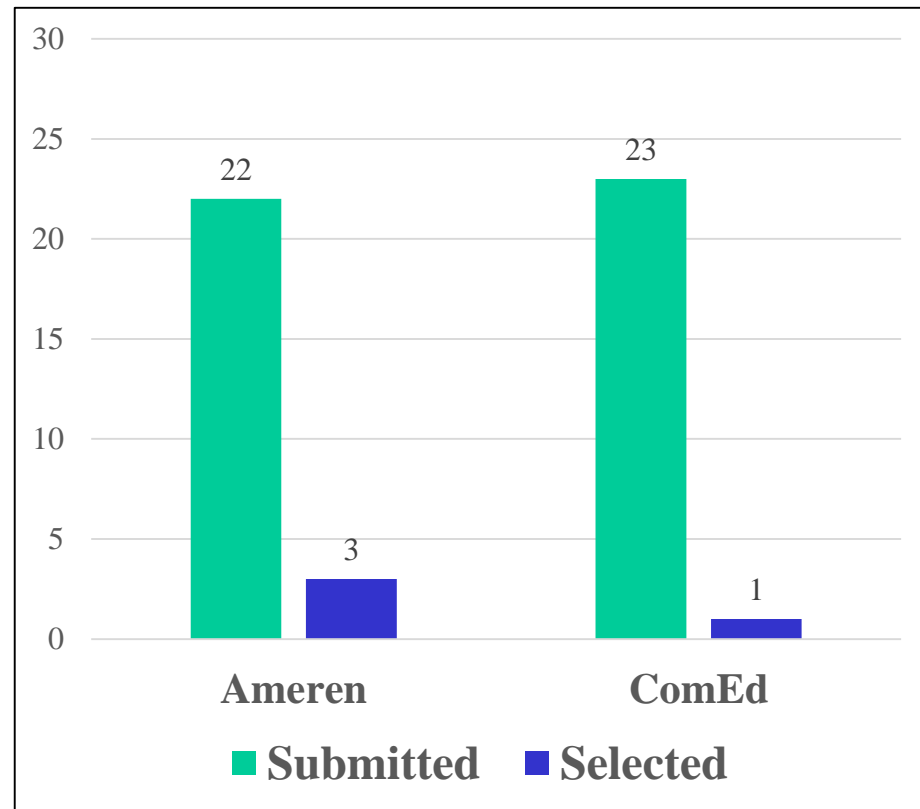
# Project Application & Selection

## 2018-2019 Submitted & Selected Projects By Utility

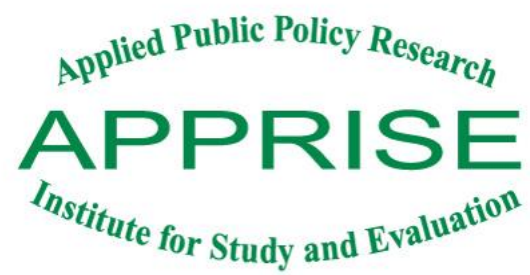
### Non-Profit/Public Facilities



### Low-Income Community Solar

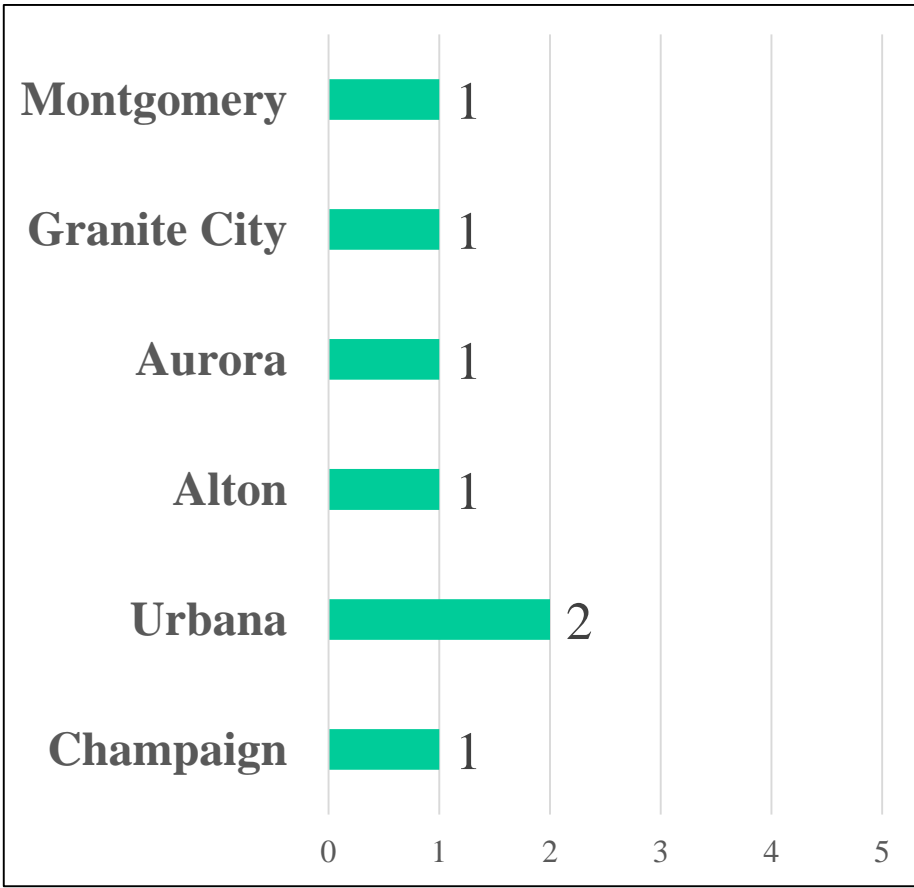


# Selected Projects

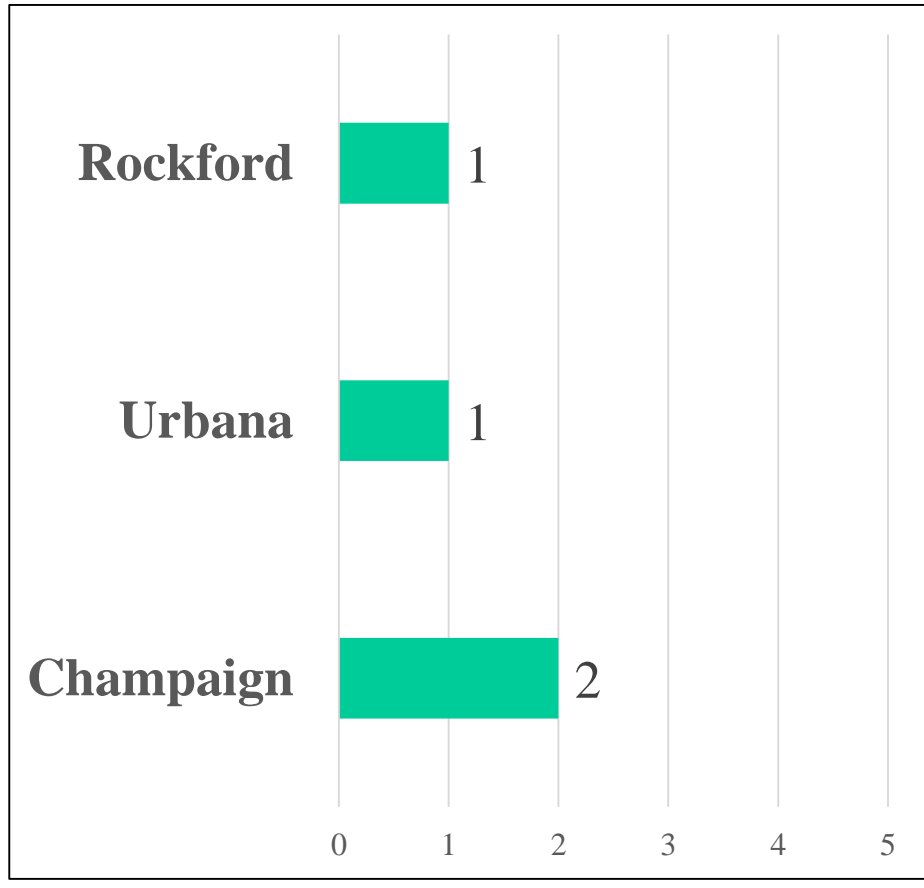


## 2018-2019 Selected Projects By City

### Non-Profit/Public Facilities



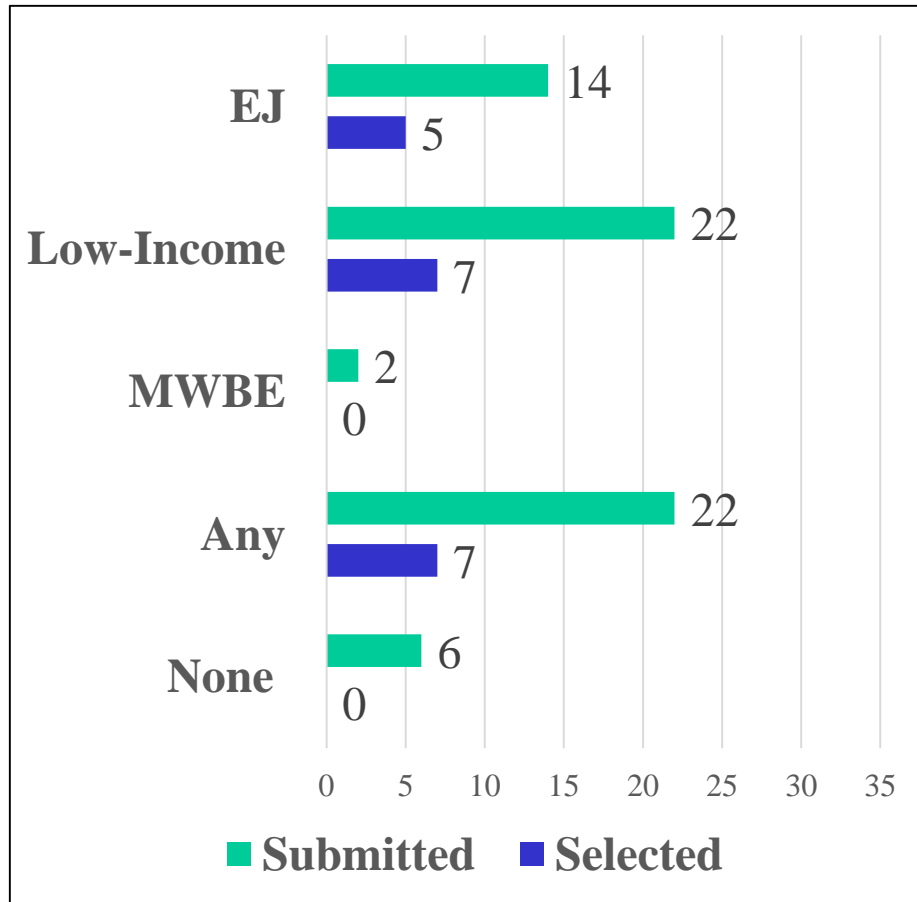
### Low-Income Community Solar



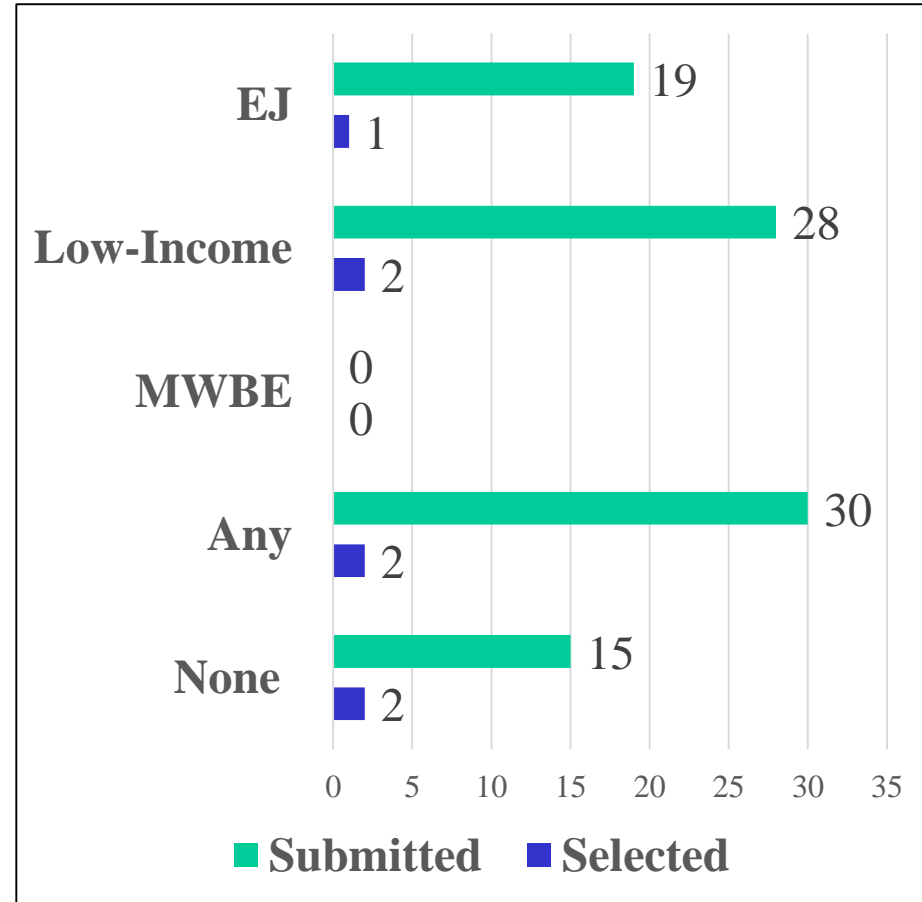
# EJ & LI Communities

## 2018-2019 Submitted & Selected Projects

### Non-Profit/Public Facilities

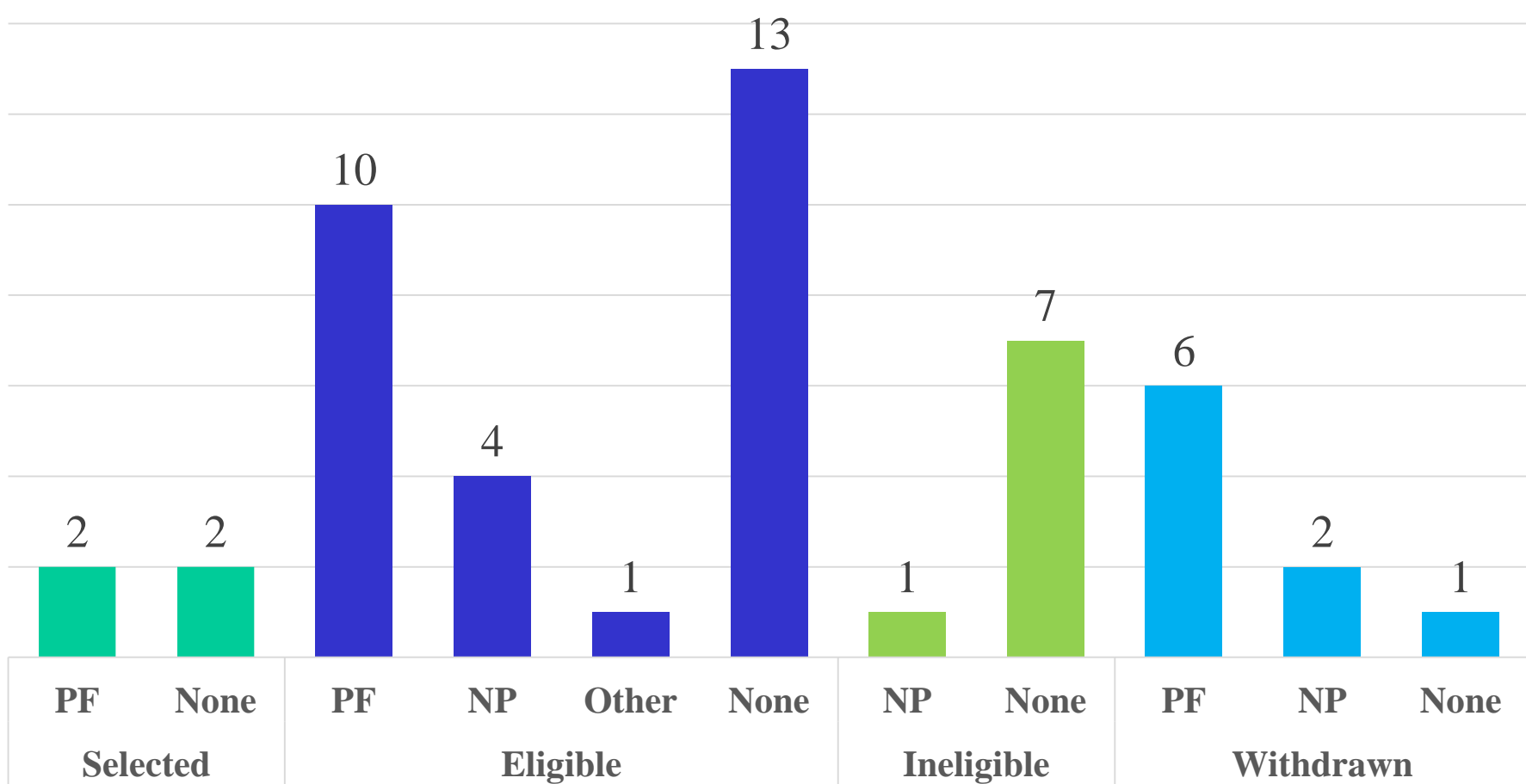


### Low-Income Community Solar



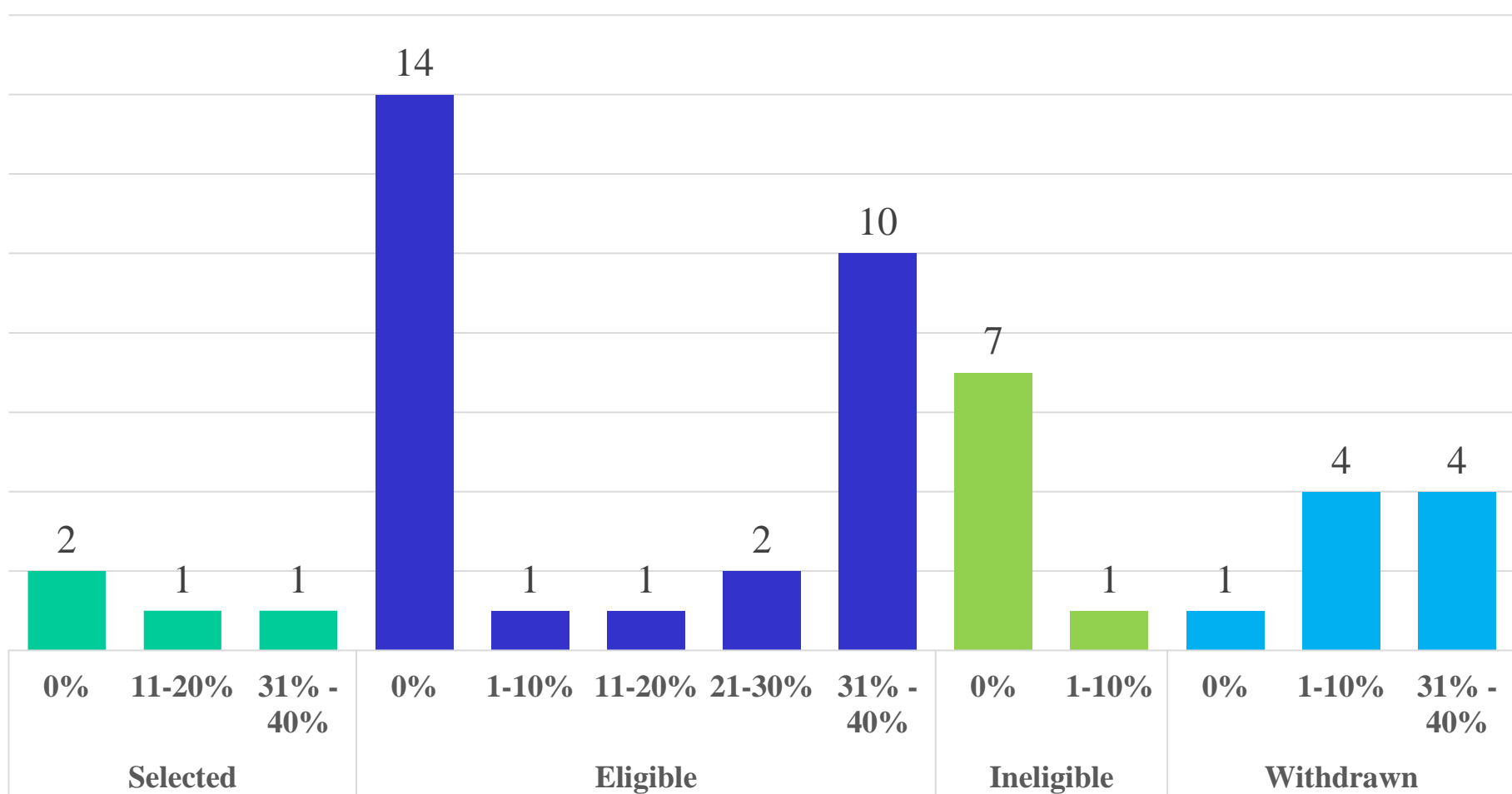
# Community Solar Anchor Type

## 2018-2019 Community Solar Projects



# Projected Anchor Share

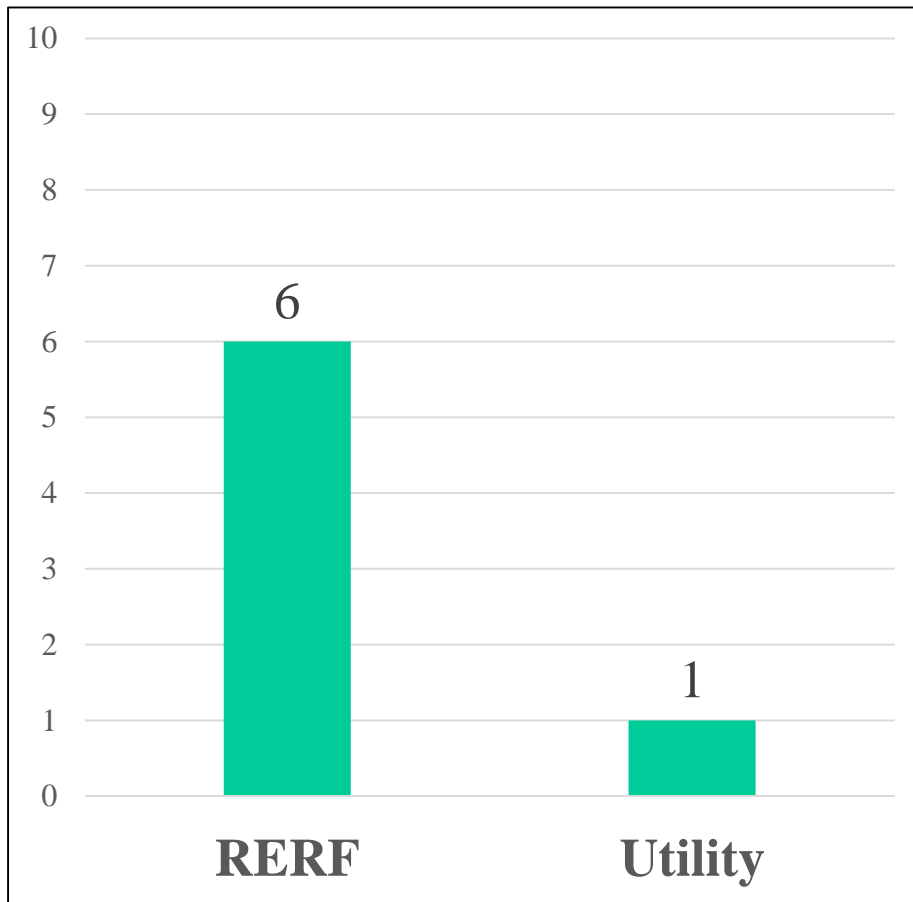
## 2018-2019 Community Solar Projects



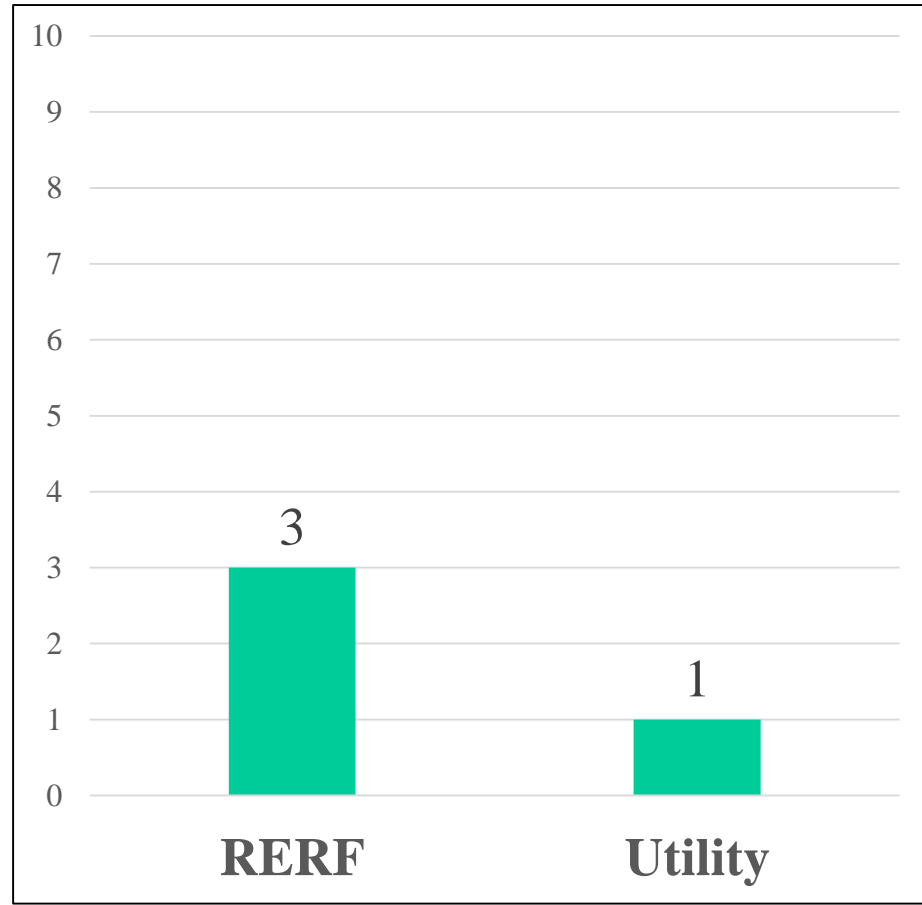
# Funding Source

## 2018-2019 Selected Projects

### Non-Profit/Public Facilities

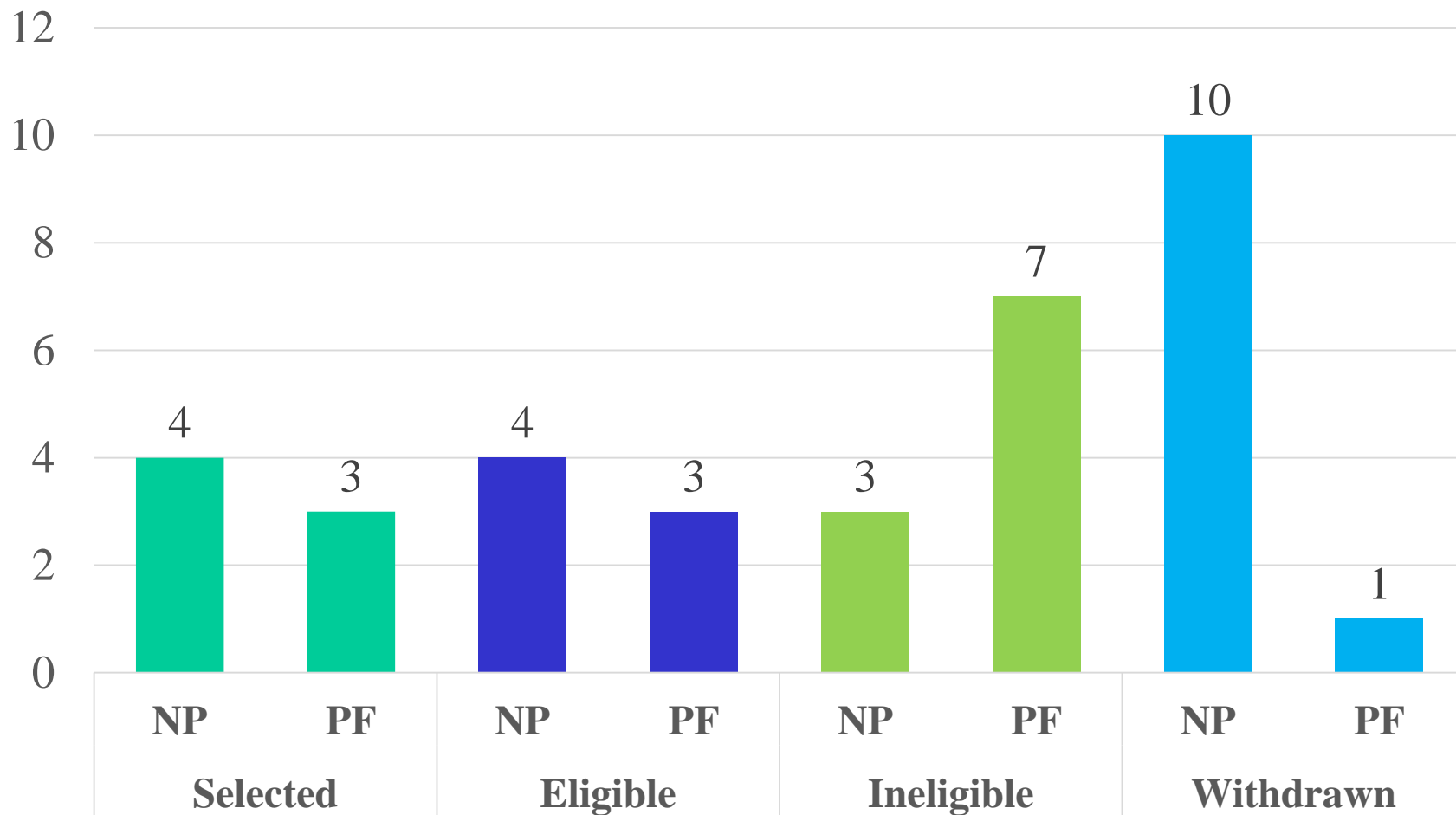


### Low-Income Community Solar



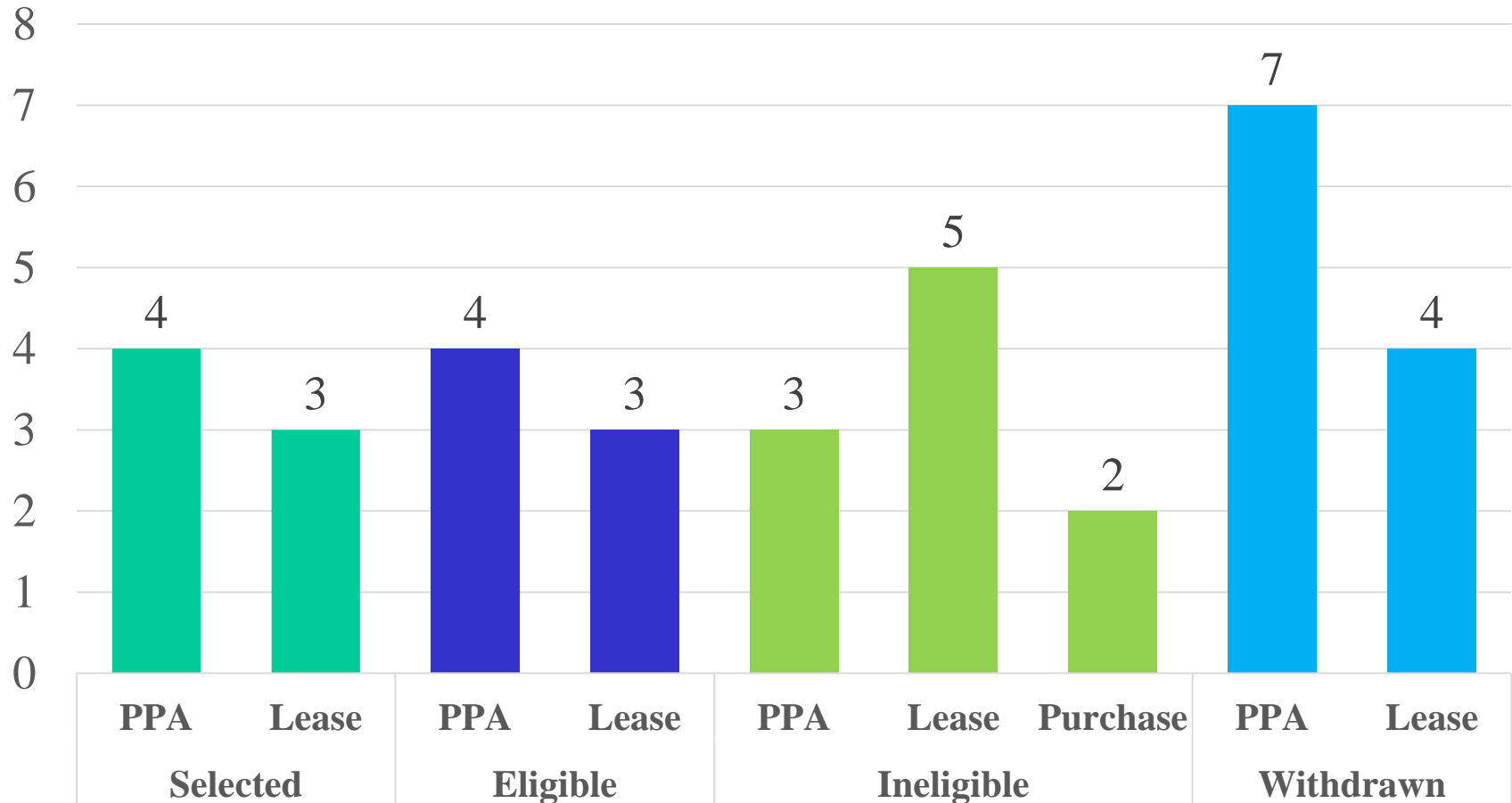
# Non-Profit & Public Facility

## 2018-2019 Non-Profit & Public Facility Projects



# Agreement Type

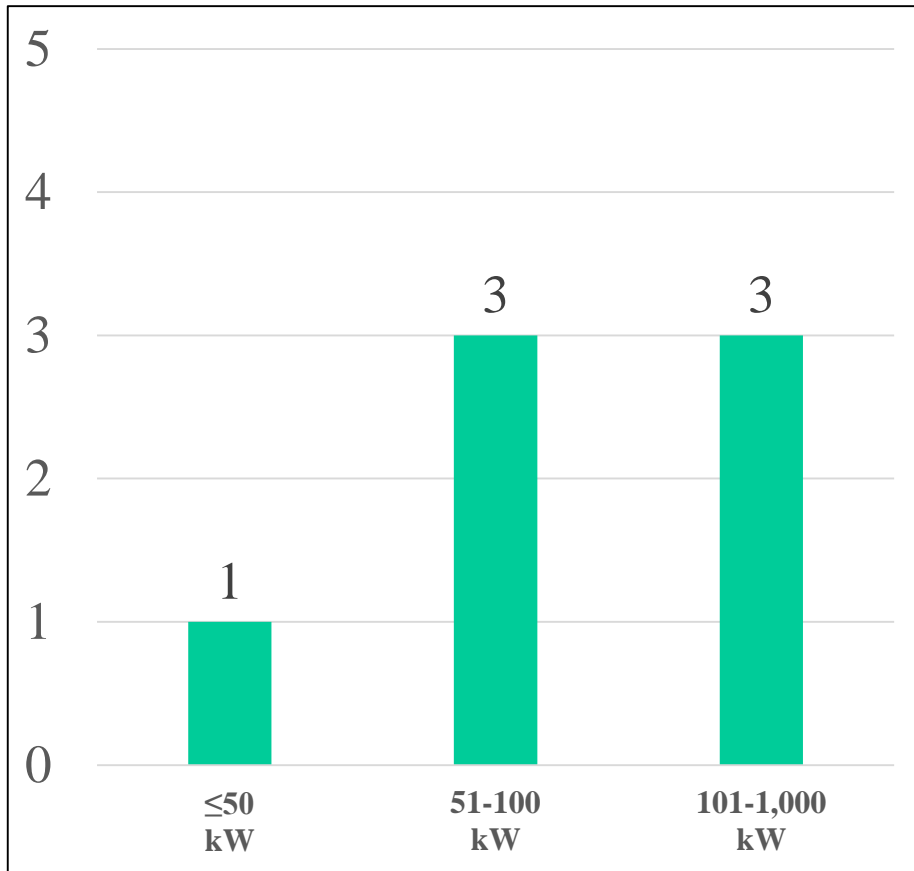
## 2018-2019 Non-Profit & Public Facility Projects



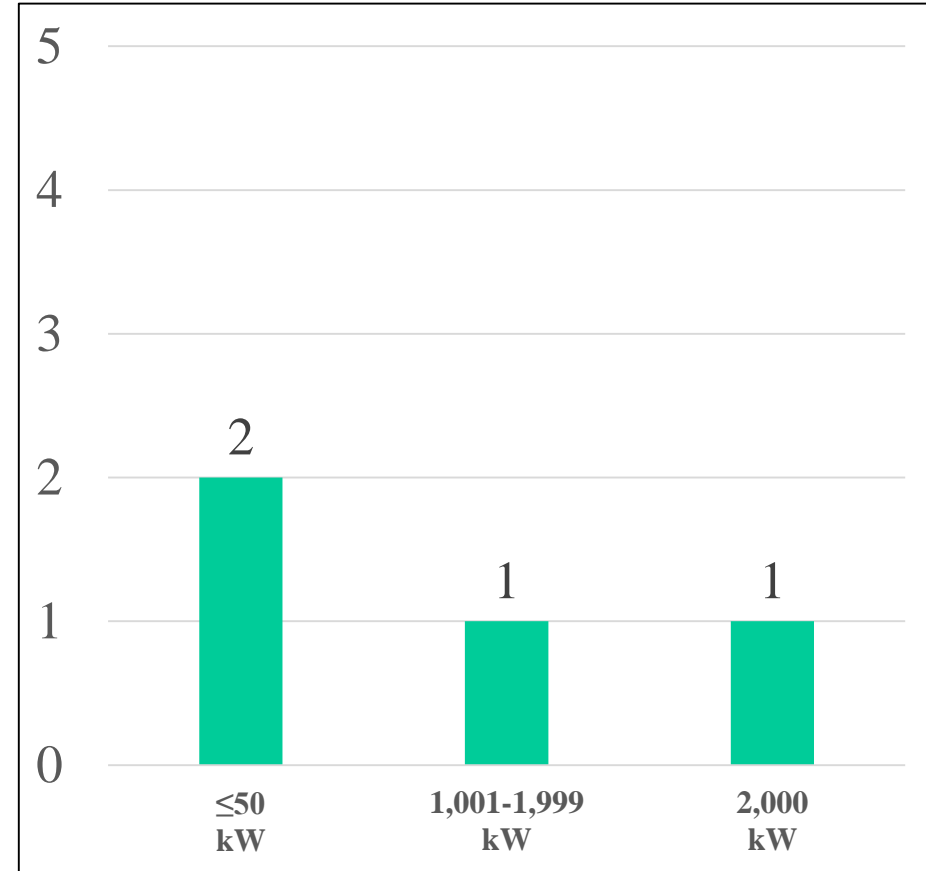
# Project Size

## 2018-2019 Selected Projects

### Non-Profit/Public Facilities



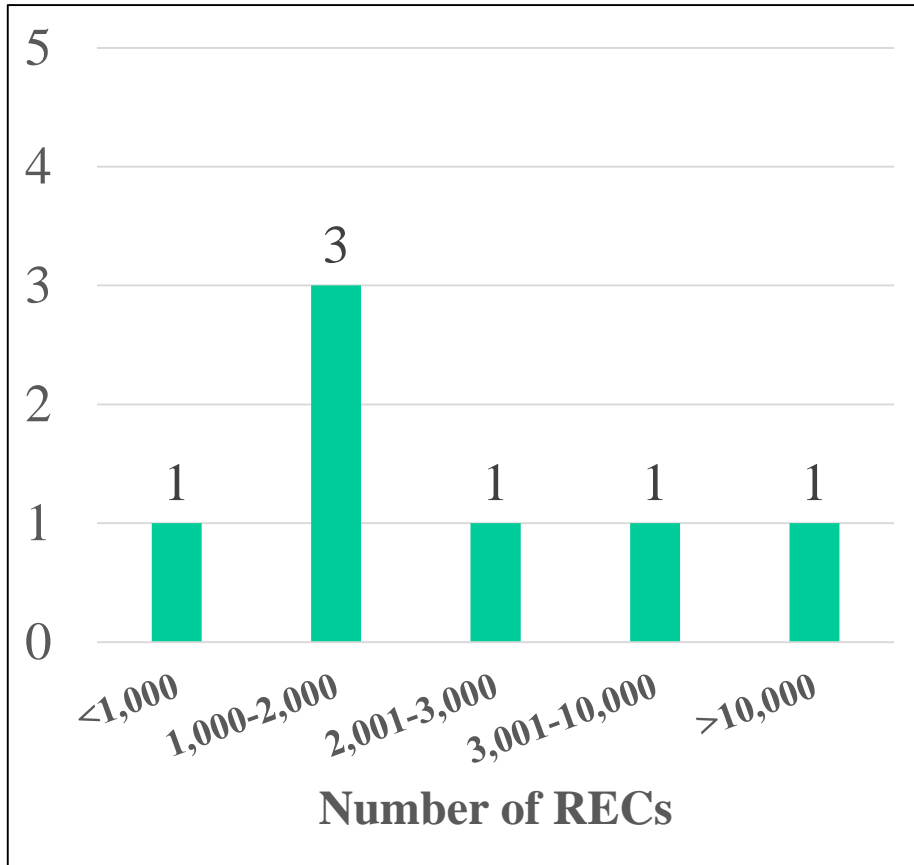
### Low-Income Community Solar



# Contracted RECs

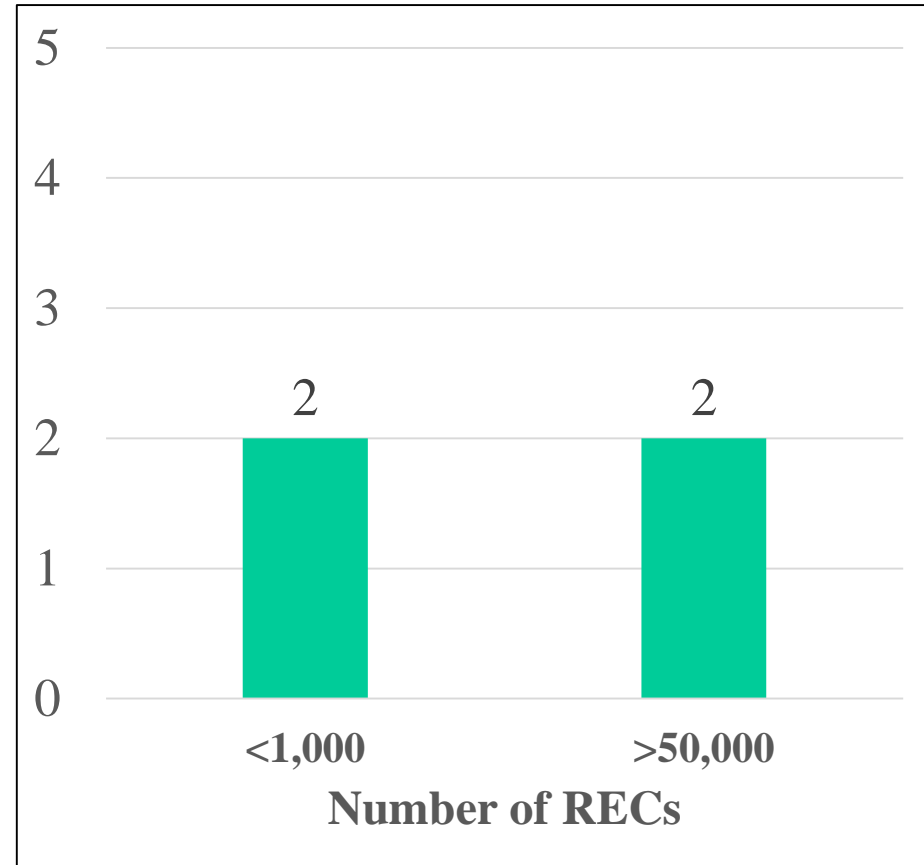
## 2018-2019 Selected Projects

### Non-Profit/Public Facilities



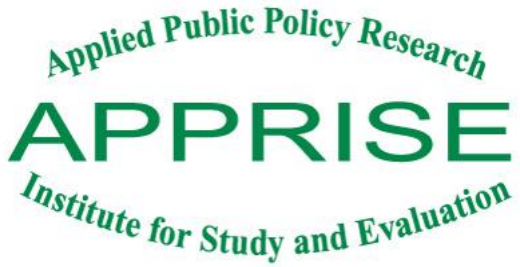
Mean # RECs = 3,932

### Low-Income Community Solar



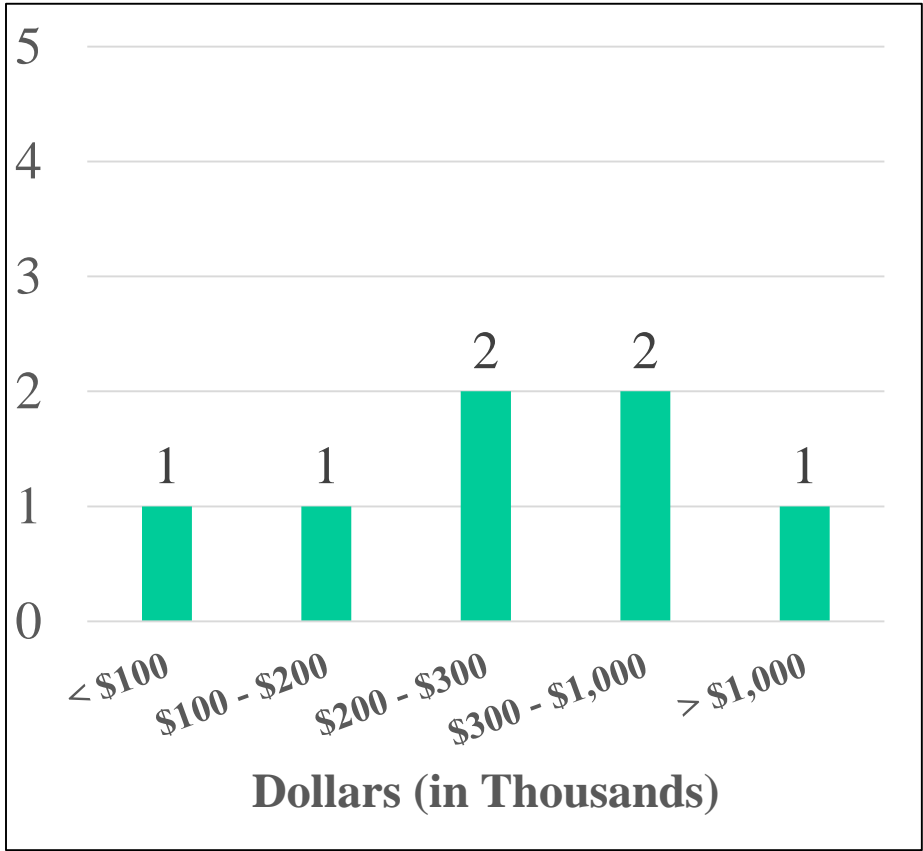
Mean # RECs = 27,450

# REC Value



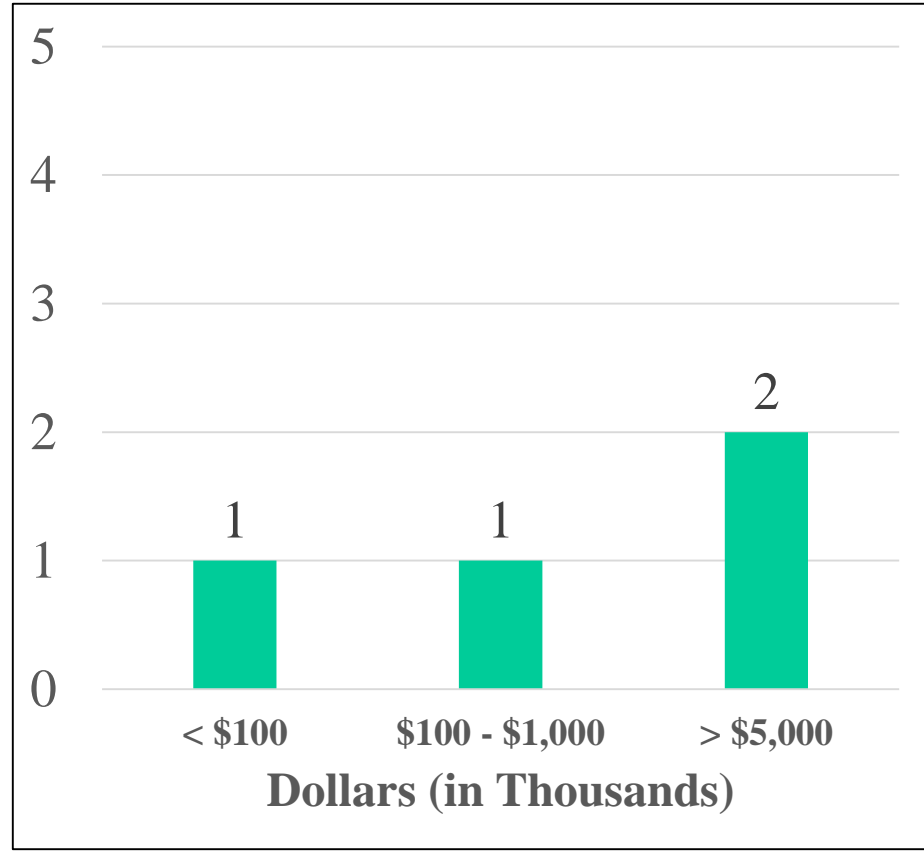
## 2018-2019 Selected Projects

### Non-Profit/Public Facilities



Mean REC Value = \$394,945

### Low-Income Community Solar

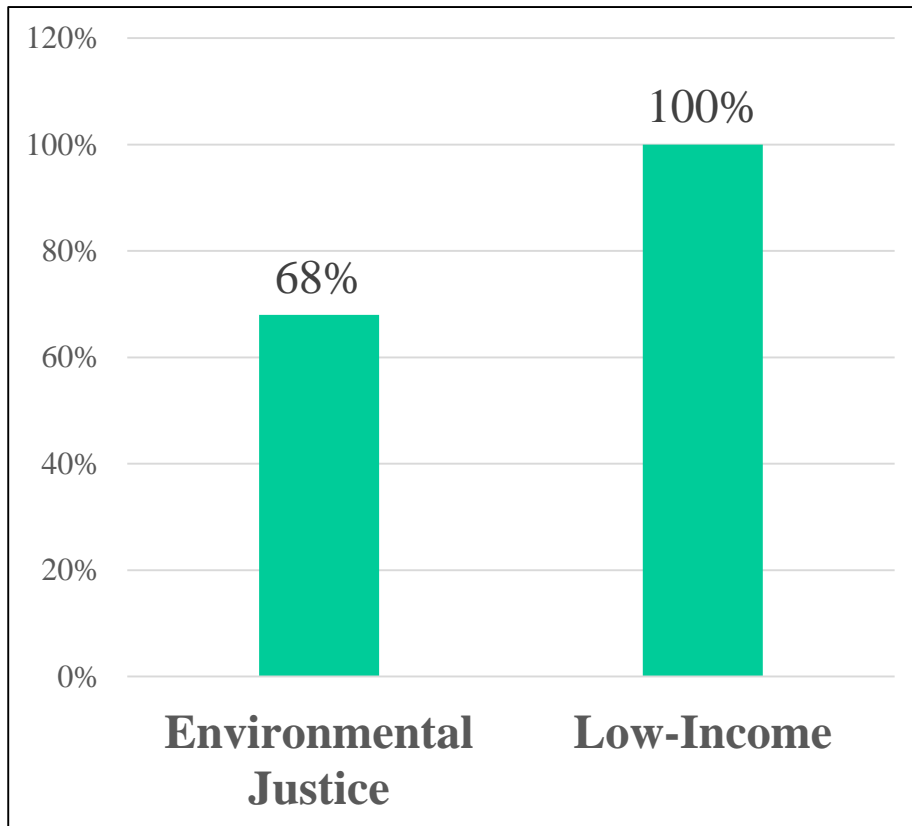


Mean REC Value = \$2,843,052

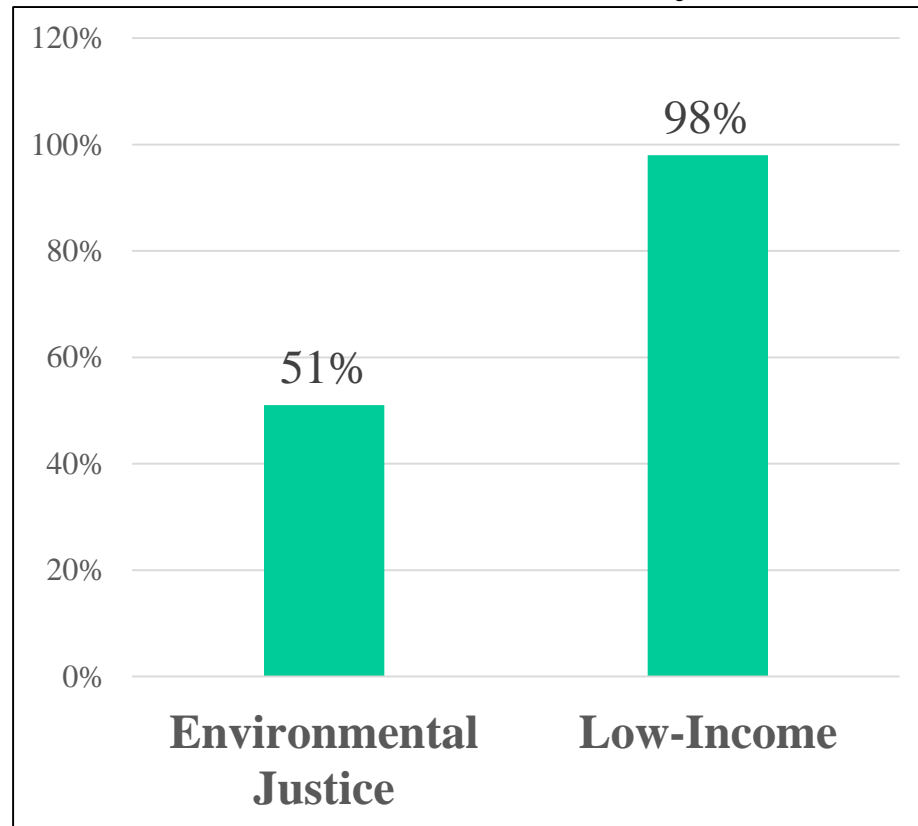
# REC Funding in EJ & LI Communities

## 2018-2019 Selected Projects

### Non-Profit/Public Facilities



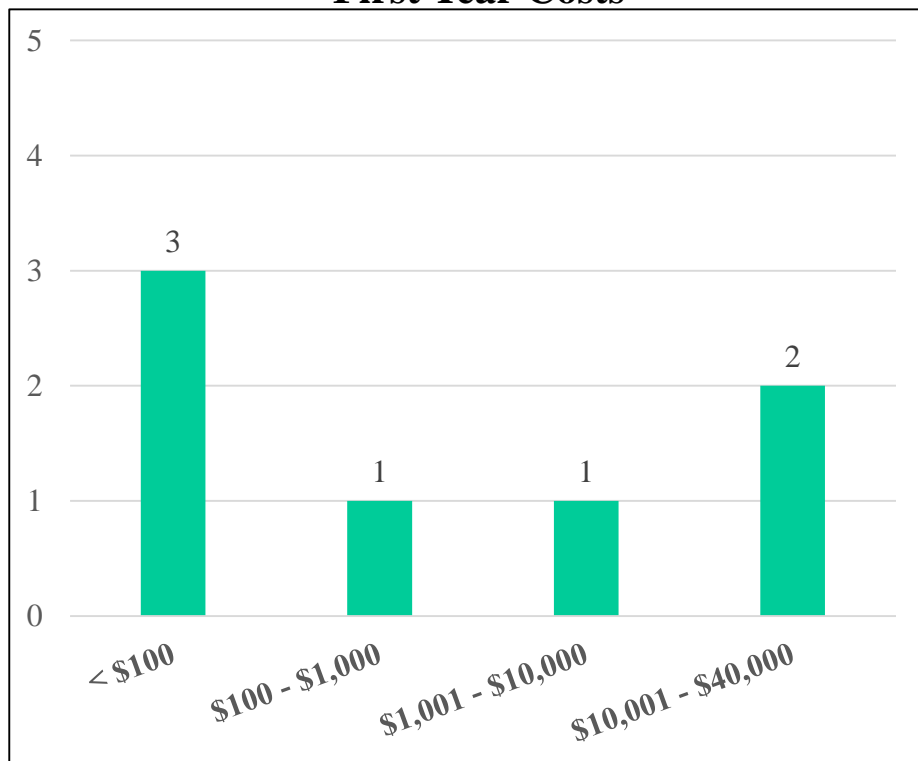
### Low-Income Community Solar



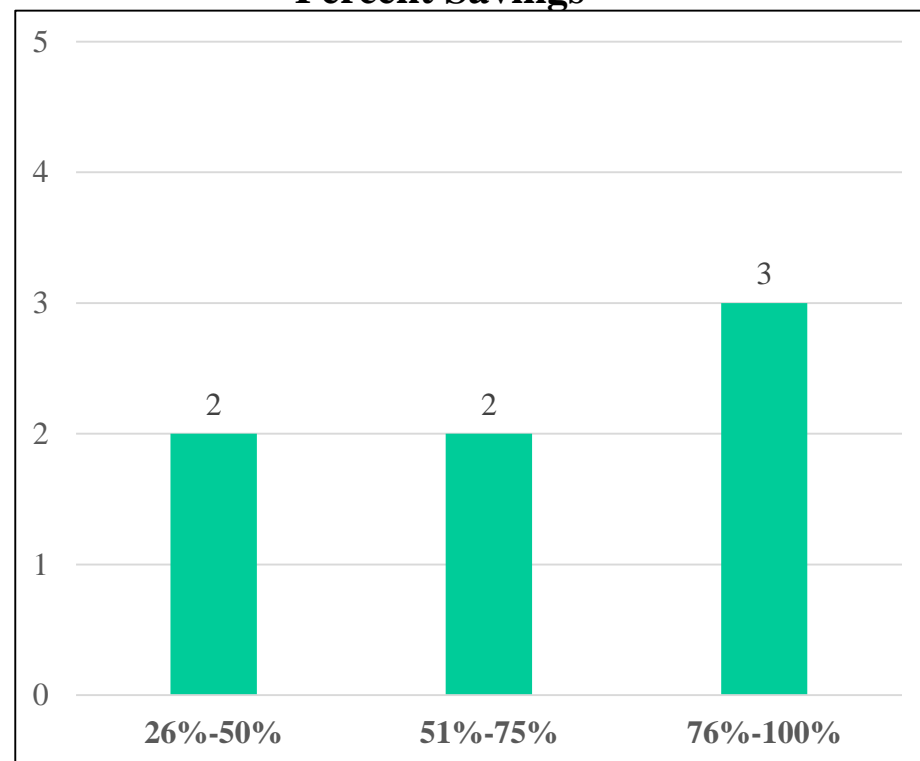
# Project Costs & Savings

## 2018-2019 Selected Non-Profit & Public Facility Projects

First Year Costs



Percent Savings



# Phase I Evaluation Stakeholder Outreach Design & Feedback

# Stakeholder Outreach Overview

## FEJA Objective

- Include interaction with stakeholders

## Stakeholders

- Environmental Justice Communities
- Low-Income Households
- Affordable Housing Owners
- Job Training Organizations
- Job Trainees
- Community Organizations
- Non-Profit and Public Sector
- Solar Installers
- IL Commerce Commission
- Investor-Owned Electric Utilities

# Stakeholder Feedback Solicitation

Many opportunities provided for feedback on webinars and posted materials.

**Long-Term Plan**  
(9/2017)

**Stakeholder Engagement**  
(11/2018)

**Grassroots Education**  
(12/2018)

**Approved Vendor Registration**  
(12/2018, 2/2019)

**Environmental Justice Communities**  
(1/2019)

**Third Party Program Evaluation**  
(1/2019)

**Job Training Requirements**  
(2/2019)

**Eligibility and Verification**  
(2/2019)

**Quality Assurance**  
(3/2019)

**REC Contract**  
(3/2019)

**Project Selection**  
(4/2019)

**Long-Term Plan Update**  
(6/2019)

# Stakeholder Outreach Research Methodology

16 In-Depth Telephone Interviews

More than half of the Interviews with ILSFA Working Group Members

## Interviews Targeted

- ILSFA Working Group
  - Leaders
  - Non-Profit/Community Organizations
  - Solar/Energy Providers
- Non-Solar Commenters
- Solar Commenters

## Interviews Conducted

- 4 Solar Companies
- 3 Solar Installers
- 3 Environmental Non-Profits
- 2 Energy Policy Experts
- 2 Solar Energy Consultants
- 2 Non-Solar Commenters

# Stakeholder Outreach Participation

## Feedback Opportunity

- Most common information source was email updates

## Outreach Sufficiency

- 11 of 16 felt there was sufficient outreach

## Potential Additional Actions To Solicit Feedback

- Meetings in EJ communities
- More meetings in Southern IL
- Reaching out to communities without projects
- More outreach to industry stakeholders

## Most Interviewees had Participated

- Future interviews will include nonparticipants

## Methods of Participation

- 15 attended ILSFA presentations
- 14 reviewed online content
- 14 provided written comments

## Ongoing Feedback

- 14 said they would continue to provide feedback

# Stakeholder Outreach Views on Participation

## Stakeholder Views on Participation

- There was sufficient participation (8)
- The ILSFA Program was open to ideas and feedback from stakeholders (10)
- The ILSFA Program responded appropriately to comments (12)

## Comments

- Limited to those in renewable energy
- Some groups not well represented
  - Low-income focused non-profits
  - African Americans
  - Businesses outside Chicago
  - Businesses in EJ communities

## Reported Barriers to Participation

- Pace of the program/rapid development cycle
- Limited timeline for comments
- Limited staff resources to respond
- Information only provided in English
- Overlapped with ABP submission dates
- Other non-solar projects competing for staff's attention
- Distance/ability to come to Chicago for meetings
- Complexity of information
- Concerns about confidentiality
- Technological barriers (poor audio, streaming quality)
- Need for access to ILSFA website

# Stakeholder Outreach Feedback Response

## Positive views on response and online comment posting

## Feedback Impact

- 12 stated that their ideas were heard and taken into account
- 9 felt they had an impact on the development of the ILSFA Program
- 10 said they felt the program incorporated stakeholder comments where feasible and beneficial

# Stakeholder Outreach

## ILSFA Feedback

### Distributed Generation

- Sub-program with greatest concerns
- Program complexity & consumer preparation
- Vendor upfront cost

### Community Solar

- Support for 25% to EJs
- Higher costs in Chicago
- Few projects funded

### Non-Profit & Public Facility

- Support for sub-program & increased funding
- Expand list of qualified entities
- Eligibility for NP/PF outside EJs that serve them

### Community Solar Pilots

- Still in development – less feedback
- Reduce price focus, test innovative models
- Consider longer-term costs

# Stakeholder Outreach

## ILSFA Feedback

### Environmental Justice

- Approve of definition
- Appropriate funding
- Useful ILSFA website lookup tool

### Consumer Protections (AV view)

- Too much focus on consumer protections
- Not enough focus on business operations

### Vendor Requirements (AV view)

- Marketing material approval not needed
- Structural requirements should apply after project is selected
- Finding job trainees may be challenging

### Grassroots Education

- Some highly supported & some unaware

### Program Materials

- ILSFA has effective materials
- Offer in more languages
- Modify for 8<sup>th</sup> grade reading level

### Evaluation

- Measure participation, barriers, and serving challenged populations
- Assess demographic and geographic equity
- Assess WMBE firm participation
- Measure participant satisfaction
- Allow sufficient time for development before assessing

# Phase I Evaluation Grassroots Education Design & Feedback

# Grassroots Education Overview

## Hard to Reach Communities

- Seniors, very low-income, rural, language barriers

## FEJA Recognized the Challenge

- Up to 5% of ILSFA funding for Grassroots Education

## Grassroots Educators

- 11 community agencies selected via RFP process

## Target Issues and Priority Groups

Participant Benefits

Job Training

EJ, geographically diverse, & hard to reach communities

Community engagement, strategies and tactics

General energy and solar education

Deferred maintenance and solar readiness

# Grassroots Education Research Methodology

## 11 In-Depth Telephone Interviews

### Grassroots Educators

- Chicago Bungalow Association
- C.E.F.S. Economic Opportunity Corporation
- The Chicago Jobs Council
- Community Organizing and Family Issues
- Ecology Action Center
- Embarras River Basis Agency
- Faith in Place
- People for Community Recovery
- Pilsen Environmental Rights and Reform Organization
- Prairie Rivers Network
- Sustain Rockford

# Grassroots Educator Characteristics

## Target Populations

- Low-income populations (5)
- Environmental Justice communities (3)
- Households with children under six (2)
- Resident associations (2)
- Elderly and disabled populations (1)
- Job seekers who are marginalized in the labor market (1)
- Any individual who qualifies for the ILSFA Program (1)

## Outreach Methods

- Peer-to-peer with canvassing by community ambassadors
- Train the trainer – training other CBOs
- Videos
- Outreach offices in many counties

## Focus Areas

- Cost savings (10)
- Solar accessibility due to ILSFA (6)
- Solar energy basics and utility bill impacts (3)
- Job opportunities (1)

# Grassroots Educator Feedback

## Barriers

- Lack of solar readiness (4)
- Skepticism about ILSFA's benefits (4)
- Lack of energy and solar understanding (3)
- Confusion with other solar programs (2)
- Lack of AVs in service area (2)

## Solutions

- Referrals to other programs
- Participant testimonials
- Education from Elevate and Approved Vendors

## Metrics

- Event attendance and interest in participation
- Follow-up survey measurement of knowledge and interest
- Outreach participant demographics including EJ community location

# Phase I Evaluation Findings & Recommendations

# Phase I Evaluation

## Key Findings

**Implementation**

- Aggressive timeline
- Coordination with ABP
- Stakeholder input
- Launched close to target date

**Project Submissions**

- 4 CS selected
  - 68% REC value in EJ
- 7 NP/PF selected
  - 51% REC value in EJ
- Almost all in LI census tracts

**Challenges**

- Soon after ABP launch
- Inadequate time to understand LI barriers and design ILSFA in response

**Stakeholder Input**

- Feedback received from variety of ILSFA stakeholders
- May be able to generate greater and more diverse participation and feedback

**AV Registration**

- 27 Approved Vendors
- 3 qualified MWBEs
- Need for more diversity

**Grassroots Education**

- 11 educators around the state
- Various types of outreach
- Diverse structure, presence, services, population, and expertise

# Phase I Evaluation Recommendations

## ILSFA Design

- Consider ILSFA a work in progress.
- Remain open to modifications as ILSFA evolves and additional data become available.

## Materials & Website

- Information Complexity: Review and test materials with target audiences for reading level and usability.
  - Customer disclosure noted specifically.
- Participant Testimonials: Consider use in materials, website, and presentations to help potential participants overcome skepticism and fears.
- ILSFA Website: Re-organize for easier navigation, summarize AV and consumer participation steps, and provide timeline of upcoming deadlines.

# Phase I Evaluation Recommendations

## Stakeholder Participation Level and Diversity

- Increase response time for comments.
- Encourage ILSFA Working Group members to comment individually.
- Conduct proactive outreach to additional organizations and firms.
- Provide non-web-based opportunities for participation.
- Encourage geographic diversity with meetings in other areas of the state.
- Create presentations in Spanish and other common languages.
- Continue posting comments and responses on ILSFA website.

## Approved Vendors Geographic, Size, & MWBE Diversity

- Consider AV diversity as a point area in the project diversity scoring.
- Provide outreach and education about the ILSFA to potential vendors.
- Conduct research with nonparticipating providers to understand support needed.
- Consider financing or other support to assist small businesses, perhaps with a requirement to provide DG installations in underserved areas of the state.

# Phase I Evaluation Recommendations

## Grassroots Education

- Continue and expand to overcome lack of awareness, skepticism, and confusion.

## Participant Screening

- Coordinate with low-income energy efficiency contractors to assess low-income homes for barriers and develop list of eligible households.
- Request permission from energy efficiency participants to share information with ILSFA.
- Coordinate with job training programs to visit energy efficiency jobs and conduct solar assessments.

# Phase I Evaluation Recommendations

## Energy Efficiency and Home Repairs

- Encourage AVs to have customers participate in utility energy efficiency programs prior to solar installations.
- ILSFA should work with utility programs to prioritize customers approved for solar installations to have energy efficiency work done first.
- Work with weatherization and remediation programs to determine if additional funds can be made available for home and roof repairs for potential solar participants.
- Habitat for Humanity is a potential source of funding and ILSFA should assess coordination opportunities.

## Job Training

- Consider whether support is needed to help individuals overcome barriers to participation in job training programs.

## Data Collection

- Continue to assess ILSFA database plans to ensure data will be sufficient to meet FEJA and IPA reporting and evaluation requirements.

# **PHASE II EVALUATION OCTOBER 2019 – JUNE 2021**

# Phase II Evaluation Overview

## October 2019 – June 2021 Reporting

- 2/2020, 6/2020, 12/2020, 6/2021

## Provide Ongoing Feedback

- As ILSFA is implemented
- As data become available

## Qualitative and Quantitative Indicators

- Projects, capacity installed, cost per kWh
- Jobs impact
- Participant impact – savings, energy burden
- Non-energy impacts – economic, environmental, electric distribution system, community awareness
- Barriers, challenges, and satisfaction
- Program administrator performance

# Phase II Evaluation Components

## Statutory-Required Metrics

- # of projects installed
- Total installed kW
- Average cost per kW
- # of jobs & opportunities
- Economic, social, & environmental benefits
- Total administrative costs

### Evaluated By

- Overall & Sub-Program
- DG & CS: Owner/Renter
- Business Model: Purchase, Lease, Power Purchase Agreement
- Geographic Regions, including
  - EJ, LI, urbanity
- Other socioeconomic & demographic characteristics

## Additional Performance Metrics

- Incentive \$ awarded
- Total average \$ per expected kWh
- Housing barriers preventing DG participation
- % projects incomplete & reasons
- AV satisfaction & complaints
- Average savings by business model

# Phase II Evaluation Components

## Jobs and Job Opportunities

Construction & installation, other jobs

Permanent & temporary

% of install hours by trainees

Supply chain jobs

Indirect & induced jobs

Average wages/salaries

Coordination of training w/AVs

## Economic, Social, & Environmental Benefits



Participant Energy Costs & Burden



Installation Locations & Job Trainee Residence



% of Panels Produced in the U.S.



Community Awareness and Other Well-Being



Electric Distribution System Reliability



CO<sub>2</sub> Reduction



Energy & Emissions Equivalencies

# Phase II Evaluation Components

## Program Administrator Assessment

- Development and implementation of the ILSFA
- Outreach success
  - Community groups
  - Stakeholder engagement
- Approved Vendors
  - Education
  - Work with challenged AVs to bring them into compliance
  - AV feedback on experience with program administrator
- Grassroots education
- Coordination with job training and solar opportunities

# Phase II Evaluation Activities

## Qualitative Research

### Document Review

### In-Depth Interviews

- IL Power Agency Interviews
- Program Admin Interviews
- Stakeholder Interviews
- Grassroots Educator Interviews
- Approved Vendor Interviews
- Electric Utility Interviews
- Job Trainee Interviews
- Participant In-Depth Interviews

## Quantitative Research

### Surveys

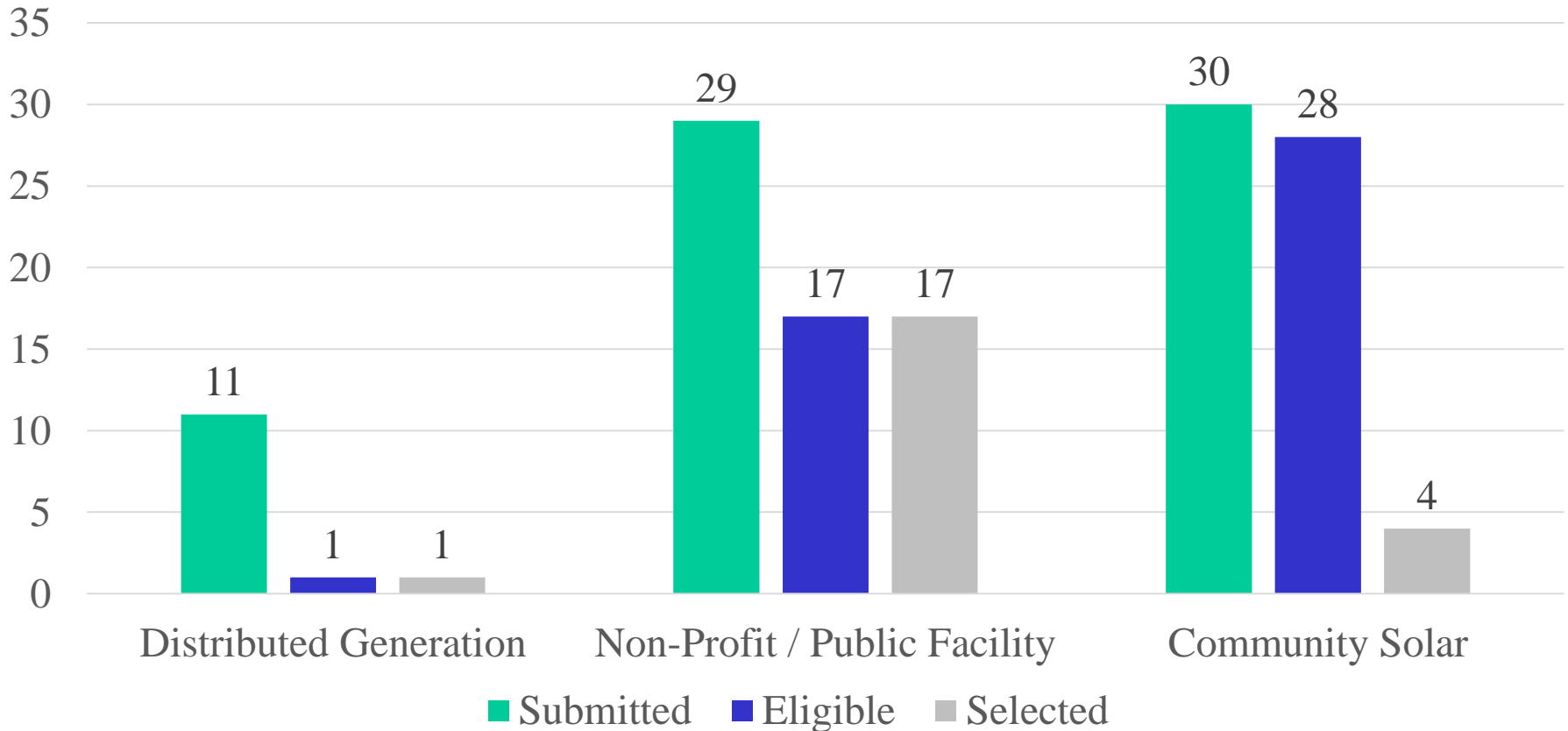
- Approved Vendor Online Survey
- Participant Telephone Survey

### Program Data Analysis

- Approved Vendor registrations
- Project applications
- Projects selected
- Income verification forms
- Job training reports
- Annual Approved Vendor reports

# Phase II Evaluation Projects Submission

### 2019-2020 Projects Submitted and Selected



# Phase II Evaluation

## Economic Impacts

<b>Direct Effects</b>		<b>Indirect Effects</b>		<b>Induced Effects</b>
Jobs and output created from the initial investment in the program.	+	Jobs and output in industries that supply goods and services to the program.	+	Jobs and the output created when the individuals who are directly and indirectly affected by the program spend their earnings.
<u>Examples:</u> installer salaries, panel purchases.		<u>Examples:</u> office supplies purchased by Approved Vendors.		<u>Examples:</u> consumer goods purchased by installers.

# Phase II Evaluation

## Economic Impacts

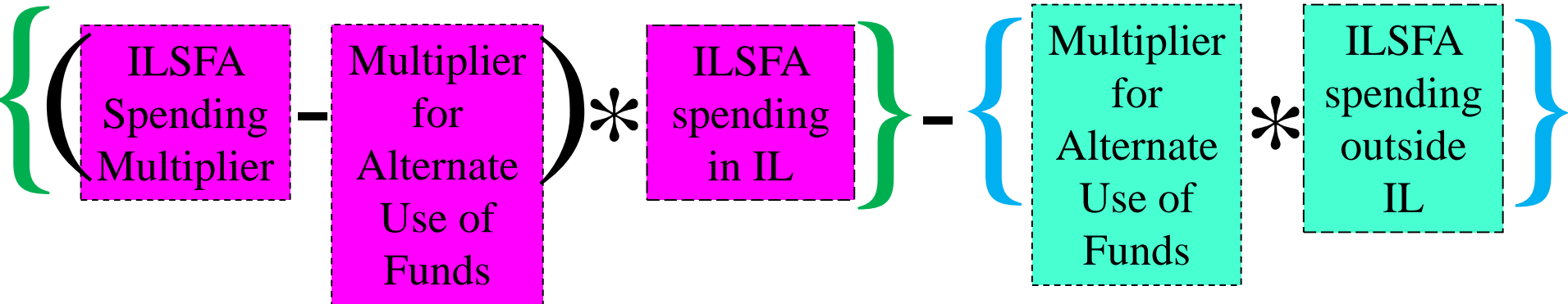
$$\text{multiplier} = \frac{\text{direct effects} + \text{indirect effects} + \text{induced effects}}{\text{direct effects}}$$

Example:

- Program expenditures (direct effects): \$10 million
- Indirect effects: \$500,000
- Induced effects: \$1 million
- Multiplier = 1.15

# Phase II Evaluation Economic Impacts

## Economic Benefit from ILSFA Expenditures



ILSFA spending - greater economic impact than retail.

ILSFA spending outside Illinois will not impact Illinois' economy.

### ILSFA Funding

- RERF: Alternative Retail Electric Supplier Payments
- Utility Funding

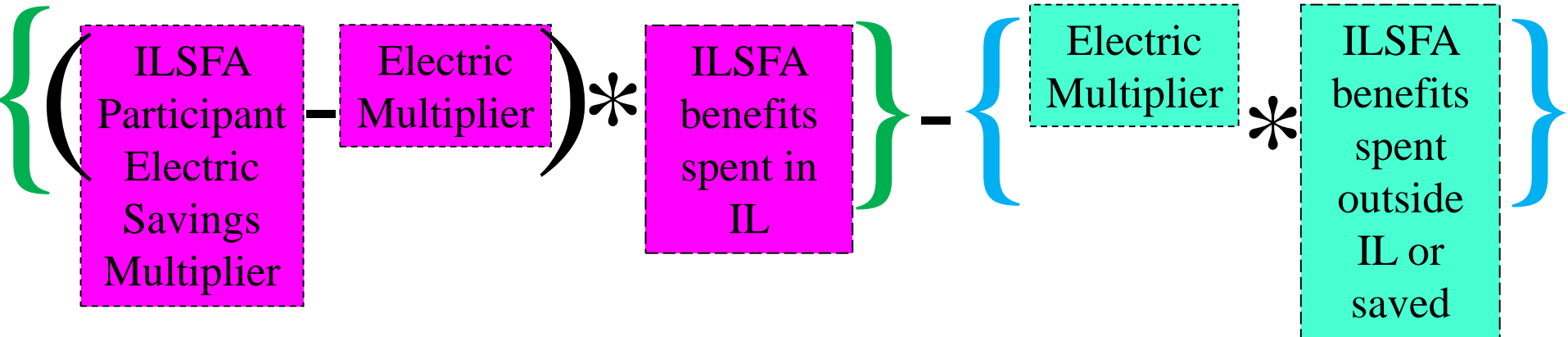
### Alternative Use of ILSFA Funds

- Retail spending
- Saving

# Phase II Evaluation

## Economic Impacts

### Economic Benefit from Reduced Electric Spending



ILSFA participants will save money on electric bills. The spending on retail goods will have a greater impact on the economy than the spending on electricity.

ILSFA benefits that are saved or spent outside Illinois will not impact Illinois' economy.

# Phase II Evaluation

## Environmental Benefits

### Solar Electric Production

Reduced purchases from EDCs and ARES due to solar installations

### Avoided Emissions

- CO<sub>2</sub>
- CO
- SO<sub>2</sub>
- NO<sub>x</sub>
- PM
- Heavy Metals

### \$ Value of Reduced Emissions

Computed using Air Pollution Emission Experiments and Policy Model (APEEP)

#### Generation Resource Mix (percent)\*

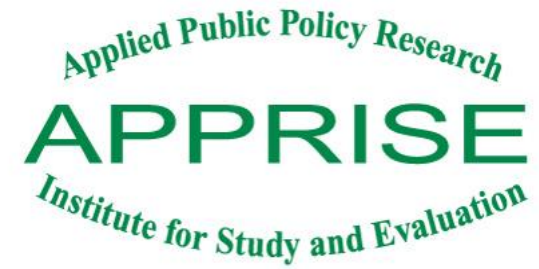
Coal	Oil	Gas	Other Fossil	Nuclear	Hydro	Biomass	Wind	Solar	Geo-thermal	Other
31.7%	0.0%	9.3%	0.1%	52.6%	0.1%	0.2%	5.7%	0.0%	0.0%	0.2%

#### Total Output Emission Rates (lb/MWh)

CO <sub>2</sub>	CH <sub>4</sub>	N <sub>2</sub> O	CO <sub>2</sub> e	Annual NO <sub>x</sub>	Ozone Season NO <sub>x</sub>	SO <sub>2</sub>
811.3	0.048	0.012	816.0	0.4	0.4	1.0

# DISCUSSION

# Contact



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